LAVENHAM PARISH COUNCIL

To: Members of Lavenham Parish Council

You are duly summoned to attend the Extraordinary meeting of Lavenham Parish Council to be held at 7.30 pm on Thursday 28th September 2023 at Lavenham Village Hall, Church Street, Lavenham.

Public Attendance

Members of the public and press are welcome to attend. At item 4 the public will be invited to give their views/question the Parish Council on issues on this agenda.

AGENDA

- 1. Apologies and approval of absences
- 2. Declarations of Interest
- 3. To consider requests for dispensations
- 4. Public participation session
- 5. The Council endorses the appointment of Janet Cheesley as Independent Examiner, and approves the Responses to Reg 16 Consultation Representations as proposed in Attachment B to this report.

Date: 22nd September 2023

Andrew Smith
Clerk to the Council
Parish Office
Church St
Lavenham

LAVENHAM PARISH COUNCIL:

Report to Council: 28th September 2023

SUBMISSION DRAFT REVISION OF THE LAVENHAM NEIGHBOURHOOD PLAN

Purpose of Report

To invite the Council to endorse the appointment of Janet Cheesley as Independent Examiner, and to approve the Responses to Reg 16 Consultation Representations proposed in **Attachment B** to this report.

Background

At its 27th April 2023 meeting, the Council approved 'Regulation 15' Submission of the above Plan (sometimes referred to as LNP2), and its accompanying submission documents, to the Local Planning Authority (Babergh District Council). The Council is the 'Qualifying Body' for Lavenham's neighbourhood plans.

Since then, Babergh District Council (BDC) has undertaken 'Regulation 16' Public Consultation on LNP2, starting on 3rd July and ending on 18th August 2023. BDC received representations from 23 organisations and residents, which it has collated into **Attachment A** to this report.

The next stage in the consideration of LNP2 is examination of it by an Independent Examiner. BDC has liaised with the Council about this appointment, following which it has selected Janet Cheesley for this role. Ms Cheesley was the independent examiner for our current Lavenham Neighbourhood Plan (LNP1), which was adopted in 2016.

In preparation for LNP2's examination, the Council has set up a Qualifying Body (QB) Group (open to all parish councillors and currently chaired by Councillor Ranzetta). Its roles are:

- a. To oversee the preparation of proposed responses to communications from the examiner; and
- b. If the Plan is approved to go to a local referendum, to oversee preparations for that referendum.

BDC, on behalf of the examiner, has invited the Council to respond to the representations from organisations and residents recorded in **Attachment A**. The QB Group has agreed that these representations should be divided into two groups: (1) those that have only very minor or no concerns about LNP2; and (2) those that have more than very minor concerns.

The organisations and residents whose representations are in Group (2) above are listed below, together with their reference numbers from **Attachment A**:

- (1) Suffolk County Council
- (2) Babergh District Council
- (10) The Lavenham Press Ltd
- (11) Lavenham Community Land Trust
- (12) Brooks Leney
- (13) to (22) Residents

Attachment B to this report lists in its left-hand column (summaries of) all the concerns raised. Many individual concerns were raised in several representations, and these are identified in the left-hand column. Each row in the right-hand column gives (in blue text) the proposed response, to be sent to the examiner, to an individual concern raised in one or several representations.

For reference, the matrix in **Attachment C** to this report shows the organisations and residents whose representations are in Group (2) above (the columns), and the (summarised) concerns raised in these representations (the rows). An 'X' inside the matrix shows that a particular representation raised a specific concern.

The Examination

Examination once started could take two to three months. It will be conducted in public, which means all communications will be published on a dedicated web page on the BDC website. And the examiner is likely to run it through written representations only – but, in the unlikely event that issues crop up which the examiner does not quite understand, hearings may be called.

The examiner is likely to ask a series of questions to BDC and the Parish Council at the start of the examination, and then a second lot towards the end. The purpose of these will be to help the examiner clear up queries, when working through all the documentation and the representations.

If minded to make a significant change, the examiner will normally run a scenario with the Parish Council as to how this can best be done.

Before the end of examination, there will be a FACT Check report. This is a draft report issued by the examiner inviting BDC and the Parish Council to correct FACTUAL errors only. This will be followed by the actual FINAL report.

The FINAL report will include a set of REQUIRED modifications, which the examiner considers will need to be made to ensure the LNP2 meets the basic conditions. The examiner is only allowed to require modifications if these are necessary to ensure a neighbourhood plan meets the basic conditions.

Following the close of the examination, the Parish Council and BDC are expected to work together to prepare a Neighbourhood Plan Referendum. This is for local voters to decide whether LNP2 should be adopted in place of the (current) 2016 Plan.

Although, if the Parish Council does not wish to accept the REQUIRED modifications, but BDC consider they are required for LNP2 to meet the basic conditions, then the Parish Council has the option of withdrawing LNP2, and not proceeding to a referendum.

Councillor Jane Ranzetta

QB Group Chair

Roy Mawford

LNP Revision Group Chair

22 September 2023

Attachment A: Lavenham NP2 R16 Reps (BDC report)

Attachment B: Responses to Reg 16 Consultation Representations **Attachment C:** Matrix of Reg 16 Consultation Representations

Motion:

The Council endorses the appointment of Janet Cheesley as Independent Examiner, and approves the Responses to Reg 16 Consultation Representations as proposed in **Attachment B** to this report.

Proposer:			
Seconder:			

Babergh District Council



Lavenham Neighbourhood Plan 2 (2023 – 2037)

Reg 16 Submission consultation responses

In April 2022, Lavenham Parish Council (the 'qualifying body') submitted a modification draft of their Neighbourhood Development Plan (LNP2) to Babergh District Council for formal consultation under Regulation 16 of the Neighbourhood Planning (General) Regulations 2012 (as amended). The consultation period ran from Monday 3 July to Friday 18 August 2023.

Twenty-two representations were received. These are listed below and copies are attached.

A late representation was received from Historic England. A copy is included for information only.

Ref No.	Consultee
(1)	Suffolk County Council
(2)	Babergh District Council
(3)	Natural England
(4)	Suffolk Wildlife Trust
(5)	National Highways
(6)	Anglian Water
(7)	Water Management Alliance
(8)	Avison Young (obo National Grid)
(9)	Defence Infrastructure Organisation (obo the Ministry of Defence)
(10)	The Lavenham Press Ltd
(11)	Lavenham Community Land Trust
(12)	Brooks Leney (obo Ms Green)
(13)	Resident - Aspa
(14)	Resident - Baker & Stefanska
(15)	Resident - Burton
(16)	Resident - Churchyard
(17)	Resident - Farmer
(18)	Resident - Heeks
(19)	Resident - Posner
(20)	Resident - Mrs Reeve
(21)	Resident - Mr Reeve
(22)	Resident - Twitchett

(23)

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(1) SUFFOLK COUNTY COUNCIL

Date: 18 August 2023

Enquiries to: Georgia Teague

Tel: 01473 265054

Email: georgia.teague@suffolk.gov.uk neighbourhoodplanning@suffolk.gov.uk



Babergh and Mid Suffolk District Councils Endeavour House 8 Russell Road Ipswich IP1 2BX

Dear Mr Bryant,

Submission Consultation version of the Lavenham Neighbourhood Plan

Thank you for consulting Suffolk County Council (SCC) on the Submission Consultation version of the Lavenham Neighbourhood Plan.

SCC welcome the changes made to the plan in response to comments made at the Reg. 14 presubmission consultation stage.

As this is the submission draft of the Plan the County Council response will focus on matters related to the Basic Conditions the plan needs to meet to proceed to referendum. These are set out in paragraph 8(2) Schedule 4B to the Town and Country Planning Act. The basic conditions are:

- a) having regard to national policies and advice contained in guidance issued by the Secretary of State it is appropriate to make the neighbourhood plan
- b) the making of the neighbourhood plan contributes to the achievement of sustainable development.
- c) the making of the neighbourhood plan is in general conformity with the strategic policies contained in the development plan for the area of the authority (or any part of that area)
- d) the making of the neighbourhood plan does not breach, and is otherwise compatible with, EU obligations.

Policies Map

SCC reiterates that they would like to see a Policies Map, it is noted that this is not available at the submission stage. It would have been preferable to have sight of this prior to examination, however, the Council understands that the LNP2 Review Group is working towards this aim with the District Council.

Public Rights of Way

SCC recognises that the consultation statement dismisses caution regarding designating a public right of way as a Local Green Space (LGS 19, Lavenham Railway Walk) in Policy LAV19.

The NPPF 2021 paragraph 100 states that "planning policies and decisions should protect public rights of way access", however, SCC believes that Local Green Spaces are not the most appropriate method to achieve this.

Public Rights of Way already have their own protections in policy; thus, this designation is unnecessary.

If there is anything that I have raised that you would like to discuss, please use my contact information at the top of this letter.

Yours sincerely,

Georgia Teague Planning Officer Growth, Highways, and Infrastructure

(2) BABERGH DISTRICT COUNCIL

Our ref: LNP2 R16 Response Dated: 18 August 2023

From: Planning Policy Team, B&MSDC

To: Janet Cheesley (Independent Examiner)

cc: Lavenham Parish Council

Dear Janet,

Reg 16 Submission draft Lavenham Neighbourhood Plan 2 Representation from Babergh District Council

This response is made for and on behalf of Robert Hobbs, Corporate Manager for Strategic Planning.

Babergh District Council welcomes the changes that have been made to the submission draft Lavenham Neighbourhood Plan 2 (LNP2) in response to our previous comments. Simple measures, such as placing the plan policies against a blue background help make the plan more readable.

We have found it necessary to revisit some of our previous comments in light of the Parish Council's responses to these (set out in the Consultation Statement) and set these out below as succinctly as possible. Where appropriate, we include some specific questions directed to the Parish Council.

LAV 13: A spatial strategy for Lavenham

Criterion 2.a. remains unchanged from the R14 document. We had asked that this be amended to allow more flexibility for rural exception sites to come forward and suggested [now with a final amendment] the following wording:

a. Rural exception sites on the edge of the settlement boundary that are well-connected to the settlement and key services and accord with Policy LAV17 of this Plan.

The Consultation Statement (Appendix 7, PDF page 158) records that: 'Further to discussion agree NOT to make this change.'

The response is a little disappointing and so we repeat our request, noting that:

- it would increase the effectiveness of the LAV13(2.a.) by allowing for rural exception sites which
 are outside but otherwise well-connected to the settlement boundary and key services. Without
 this change, the policy implies that such proposals can only be immediately adjacent to the
 settlement boundary when there may be a suitable site a short distance away.
- that this amendment would improve the ability of the LNP2 to contribute to the achievement of sustainable development and ensure consistency between this Plan and the emerging Joint Local Plan.

Cont./



Babergh and Mid Suffolk District Councils Endeavour House, 8 Russell Road, Ipswich, IP1 2BX Telephone: (0300) 1234 000

www.babergh.gov.uk / www.midsuffolk.gov.uk

Criterion 4 also remains unchanged from the R14 document. At the time, we had strong reservations about what felt like an artificial 'cap' placed on the maximum size of new housing development proposals. The responses set out in the Consultation Statement have directed us to LNP2 paragraphs 7.1.2 and 7.1.3 and to the 'Maximum Size of Residential Schemes' evidence document that was subsequently submitted at the Regulation 15 stage. It is also pointed out the spatial strategy set out in LAV13 would comfortably accommodate the identified district level housing requirement figure for the plan period.

We do not dispute that the now 'indicative' housing requirement figure for Lavenham (118 dwellings) has almost all been met through existing permissions. With regard to the 'cap', our latest position on this is the policy as drafted would not place a cap on development proposals at 12 units given that this is only a 'community preference'. The point we would now like to make is that this and other plan policies which, for example, require integration with the existing built form and recognition of the defined landscape sensitivities, may be more effective at limiting site sizes but the Parish Council and other local interest groups ought to recognise that a consequence of this could be less infrastructure and less affordable housing being delivered in Lavenham.

LAV 14: Housing mix – meeting local needs

We note and support the change to part 2 of this policy which now 'encourages' rather than 'expects' new dwellings to be built to M4(2) standards.

With regard to part 1 of the policy, and given that paragraph 7.5.5 identifies a need for 1-bed units, **perhaps** the Parish Council could consider, and make it known if they would open to a modification to the policy that also includes a reference to 1-bedroom properties or to instead refer to 'the latest evidence on housing needs', rather than seeking to specify unit sizes in policy.

LAV 16: Allocation of First Homes

We note that, amongst other change, Policy LAV16 has been amended to now only refer to First Homes.

Please note that the District Council is not currently required to secure First Homes; the transitional arrangements set out in the Planning Practice Guidance apply.

The Planning Practice Guidance sets out that neighbourhood planning groups may apply local connection requirements for securing First Homes². Whilst the Council would not normally support parish connection requirements for affordable homes; given that this tenure is not aimed at those in the most acute housing need, the Council will not object to this provision. However, it may be worth noting that a parish connection may make First Homes challenging to sell. Paragraph 7.5.2 notes provisions for when a local resident does not take up a unit. For the sale of First Homes, the Council will require marketing for a period of time before allowing sale to someone from farther afield.

Given that First Homes are not a rented or shared ownership project, the accuracy of the policy could be improved by making the following change:

¹ https://www.babergh.gov.uk/assets/Neighbourhood-Planning/Lavenham-NP2-Res-Schemes-Size-Note.pdf

² https://www.gov.uk/guidance/first-homes [Paragraph: 008 Reference ID: 70-008-20210524]

Where they are being provided, First Homes, will normally be subject to a strong local connection, meaning that people with a strong local connection to the Parish and whose needs are not met by the open market will be first to be offered the tenancy or shared ownership of the home chance to buy the property.

LAV 17: Affordable housing on rural exception sites

The only change to this policy over its R14 predecessor is a re-write of the second sentence in part 2. The Consultation Statement (e.g., Table 6 Key Changes on page 28) explains that this was done in order to address our earlier concerns. To be consistent with our recommendation re policy LAV16 we suggest that the word 'strong' is not necessary.

Turning back to part 1 of the policy; and effectively a repeat of the issues we have with LAV13, while we understand that the intention of the 12 unit cap is based on local opinion, we ask the Parish Council to reflect on how this relates to assessed needs for affordable housing and the contribution which this Plan is making to the achievement of sustainable development.

Policy LAV 18: Supported Housing

LAV18 is another policy that seeks to impose a 'no more than 12' cap on the, in this case, number of supported housing units coming forwards. We mentioned this in our R14 response and repeat it here. The need for economies of scale in specialist housing schemes may mean this cap could greatly restrict the types of specialist housing which might otherwise come forward by rendering proposals unviable. There is also a potential argument this does not contribute to sustainable development, nor would it help LNP2 meet its objectives around providing opportunities for older households to downsize.

In a **supplementary question to the Parish Council**, **is the** intention of Part 2 of the policy that the age cap be applied across all types of supported housing that may come forward? What about the provision of housing for children or adults with learning disabilities, or those with poor mental health, or early onset dementia ... i.e., anyone younger than 60?

Finally, is it also intended that proposals for housing with care also be restricted to those with a connection to Lavenham or neighbouring parishes?

Policy LAV 28: Protecting and supporting Public Houses in the parish, and Policy LAV 29: Protecting and supporting Lavenham's Retail Core

In our R14 response we recommended that both policies refer to a marketing period of 6 month, not 12 months as was and as is still stated. In response (Consultation Statement Appendix 7, pdf page 165) we are advised that there is no evidence to justify this change.

While it is not yet adopted policy, we note that LNP2 does refer elsewhere to the Joint Local Plan March 2023 Modifications document. Proposed JLP Policies LP10(2.a) and LP28(3.a) both set out that evidence for the partial or full loss of the facility should include, amongst other things, proof that it has been the subject of a sustained marketing period of at least 6 months.

Making this small change to LAV28 and LAV29 would, we suggest, ensure that LNP2 will be in general conformity with district policy over the plan period and avoid potential confusion for owner, developer and decision maker alike.

LAV 33: Designated heritage assets and their setting

Our Heritage Team have suggested that the inclusion of a map showing the spread/concentration of the Listed Buildings would be useful. We do have such a map, a copy of which is appended to this representation. To minimise disruption, this could be included as a new appendix to the plan.

* * * * * * *

We trust that all of our comments are helpful and would be happy to answer any further questions you may have.

Yours sincerely

Paul Bryant
Neighbourhood Planning Officer
Babergh & Mid Suffolk District Councils

T: 01449 724771 / 07860 829547

E: communityplanning@baberghmidsuffolk.gov.uk

(3) NATURAL ENGLAND

Date: 15 August 2023

Our ref: 441060

Your ref: Lavenham Neighbourhood Plan

Mr Paul Bryant
Babergh & Mid Suffolk District Councils

BY EMAIL ONLY

paul.brvant@baberghmidsuffolk.gov.uk



Hornbeam House Crewe Business Park Electra Way Crewe Cheshire CW1 6GJ

T 0300 060 3900

Dear Mr Bryant

Lavenham Neighbourhood Plan - Regulation 16 Consultation

Thank you for your consultation on the above dated 30 June 2023.

Natural England is a non-departmental public body. Our statutory purpose is to ensure that the natural environment is conserved, enhanced, and managed for the benefit of present and future generations, thereby contributing to sustainable development.

Natural England is a statutory consultee in neighbourhood planning and must be consulted on draft neighbourhood development plans by the Parish/Town Councils or Neighbourhood Forums where they consider our interests would be affected by the proposals made.

Natural England does not have any specific comments on this draft neighbourhood plan.

However, we refer you to the attached annex which covers the issues and opportunities that should be considered when preparing a Neighbourhood Plan and to the following information.

Natural England does not hold information on the location of significant populations of protected species, so is unable to advise whether this plan is likely to affect protected species to such an extent as to require a Strategic Environmental Assessment. Further information on protected species and development is included in Natural England's Standing Advice on protected species.

Furthermore, Natural England does not routinely maintain locally specific data on all environmental assets. The plan may have environmental impacts on priority species and/or habitats, local wildlife sites, soils and best and most versatile agricultural land, or on local landscape character that may be sufficient to warrant a Strategic Environmental Assessment. Information on ancient woodland, ancient and veteran trees is set out in Natural England/Forestry Commission standing advice.

We therefore recommend that advice is sought from your ecological, landscape and soils advisers, local record centre, recording society or wildlife body on the local soils, best and most versatile agricultural land, landscape, geodiversity and biodiversity receptors that may be affected by the plan before determining whether a Strategic Environmental Assessment is necessary.

Natural England reserves the right to provide further advice on the environmental assessment of the plan. This includes any third party appeal against any screening decision you may make. If an Strategic Environmental Assessment is required, Natural England must be consulted at the scoping and environmental report stages.

For any further consultations on your plan, please contact: consultations@naturalengland.org.uk.

Yours sincerely Sally Wintle Consultations Team

Annex 1 - Neighbourhood planning and the natural environment: information, issues and opportunities

Natural environment information sources

The Magic¹ website will provide you with much of the nationally held natural environment data for your plan area. The most relevant layers for you to consider are: Agricultural Land Classification, Ancient Woodland, Areas of Outstanding Natural Beauty, Local Nature Reserves, National Parks (England), National Trails, Priority Habitat Inventory, public rights of way (on the Ordnance Survey base map) and Sites of Special Scientific Interest (including their impact risk zones). Local environmental record centres may hold a range of additional information on the natural environment. A list of local record centres is available from the Association of Local Environmental Records Centres.

Priority habitats are those habitats of particular importance for nature conservation, and the list of them can be found here². Most of these will be mapped either as **Sites of Special Scientific Interest**, on the Magic website or as **Local Wildlife Sites**. Your local planning authority should be able to supply you with the locations of Local Wildlife Sites.

National Character Areas (NCAs) divide England into 159 distinct natural areas. Each character area is defined by a unique combination of landscape, biodiversity, geodiversity and cultural and economic activity. NCA profiles contain descriptions of the area and statements of environmental opportunity, which may be useful to inform proposals in your plan. NCA information can be found https://example.com/here-1/4.

There may also be a local **landscape character assessment** covering your area. This is a tool to help understand the character and local distinctiveness of the landscape and identify the features that give it a sense of place. It can help to inform, plan and manage change in the area. Your local planning authority should be able to help you access these if you can't find them online.

If your neighbourhood planning area is within or adjacent to a **National Park** or **Area of Outstanding Natural Beauty** (AONB), the relevant National Park/AONB Management Plan for the area will set out useful information about the protected landscape. You can access the plans on from the relevant National Park Authority or Area of Outstanding Natural Beauty website.

General mapped information on **soil types** and **Agricultural Land Classification** is available (under 'landscape') on the Magic⁴ website and also from the LandIS website⁵, which contains more information about obtaining soil data.

Natural environment issues to consider

The <u>National Planning Policy Framework</u>⁶ sets out national planning policy on protecting and enhancing the natural environment. <u>Planning Practice Guidance</u>⁷ sets out supporting guidance.

Your local planning authority should be able to provide you with further advice on the potential impacts of your plan or order on the natural environment and the need for any environmental assessments.

Landscape

Your plans or orders may present opportunities to protect and enhance locally valued landscapes. You may want to consider identifying distinctive local landscape features or characteristics such as ponds, woodland or dry stone walls and think about how any new development proposals can respect and enhance local landscape character and distinctiveness.

If you are proposing development within or close to a protected landscape (National Park or Area of Outstanding Natural Beauty) or other sensitive location, we recommend that you carry out a landscape assessment of the proposal. Landscape assessments can help you to choose the most appropriate sites for development and help to avoid or minimise impacts of development on the landscape through careful siting, design and landscaping.

¹ http://magic.defra.gov.uk/

² https://www.gov.uk/government/publications/habitats-and-species-of-principal-importance-in-england

https://www.gov.uk/government/publications/national-character-area-profiles-data-for-local-decision-making

⁴ <u>http://magic.defra.gov.uk/</u>

⁵ <u>http://www.landis.org.uk/index.cfm</u>

⁶ https://www.gov.uk/government/publications/national-planning-policy-framework--2

⁷ http://planningguidance.planningportal.gov.uk/blog/guidance/natural-environment/

Wildlife habitats

Some proposals can have adverse impacts on designated wildlife sites or other priority habitats (listed here), such as Sites of Special Scientific Interest or Ancient woodland9. If there are likely to be any adverse impacts you'll need to think about how such impacts can be avoided, mitigated or, as a last resort, compensated for.

Priority and protected species

You'll also want to consider whether any proposals might affect priority species (listed <u>here 10</u>) or protected species. To help you do this, Natural England has produced advice <u>here 11</u> to help understand the impact of particular developments on protected species.

Best and Most Versatile Agricultural Land

Soil is a finite resource that fulfils many important functions and services for society. It is a growing medium for food, timber and other crops, a store for carbon and water, a reservoir of biodiversity and a buffer against pollution. If you are proposing development, you should seek to use areas of poorer quality agricultural land in preference to that of a higher quality in line with National Planning Policy Framework para 112. For more information, see Guide to assessing development proposals on agricultural land ¹².

Improving your natural environment

Your plan or order can offer exciting opportunities to enhance your local environment and should provide net gains for biodiversity in line with the <u>National Planning Policy Framework</u>. If you are setting out policies on new development or proposing sites for development, you should follow the biodiversity mitigation hierarchy and seek to ensure impacts on habitats are avoided or minimised before considering opportunities for biodiversity enhancement. You may wish to consider identifying what environmental features you want to be retained or enhanced or new features you would like to see created as part of any new development and how these could contribute to biodiversity net gain and wider environmental goals.

Opportunities for environmental enhancement might include:

- Restoring a neglected hedgerow.
- Creating a new pond as an attractive feature on the site.
- Planting trees characteristic to the local area to make a positive contribution to the local landscape.
- Using native plants in landscaping schemes for better nectar and seed sources for bees and birds.
- Incorporating swift boxes or bat boxes into the design of new buildings.
- Think about how lighting can be best managed to reduce impacts on wildlife.
- Adding a green roof to new buildings.
- Providing a new footpath through the new development to link into existing rights of way.

<u>Defra's Biodiversity Metric</u> should be used to understand the baseline biodiversity value of proposed development sites and may be used to calculate biodiversity losses and gains where detailed site development proposals are known. For small development sites the <u>Small Sites Metric</u> may be used. This is a simplified version of <u>Defra's Biodiversity Metric</u> and is designed for use where certain criteria are met. Where on site measures for biodiversity net gain are not possible, you should consider off site measures.

You may also want to consider enhancing your local area in other ways, for example by:

- Setting out in your plan how you would like to implement elements of a wider Green Infrastructure Strategy (if one exists) in your community.
- Assessing needs for accessible greenspace and setting out proposals to address any deficiencies or enhance provision. Natural England's <u>Green Infrastructure Framework</u> sets out further information on green infrastructure standards and principles
- Identifying green areas of particular importance for special protection through Local Green Space designation (see <u>Planning Practice Guidance</u>¹³).

⁸ https://www.gov.uk/government/publications/habitats-and-species-of-principal-importance-in-england

⁹ https://www.gov.uk/guidance/ancient-woodland-and-veteran-trees-protection-surveys-licences

¹⁰ https://www.gov.uk/government/publications/habitats-and-species-of-principal-importance-in-england

¹¹ https://www.gov.uk/protected-species-and-sites-how-to-review-planning-proposals

 $^{{}^{12}\}underline{https://www.gov.uk/government/publications/agricultural-land-assess-proposals-for-development/guide-to-assessing-development-proposals-on-agricultural-land}$

¹³ https://www.gov.uk/guidance/open-space-sports-and-recreation-facilities-public-rights-of-way-and-local-green-space

- Managing existing (and new) public spaces to be more wildlife friendly (e.g. by sowing wild flower strips in less used parts of parks or on verges, changing hedge cutting timings and frequency).
- Planting additional street trees.
- Identifying any improvements to the existing public right of way network, e.g. cutting back hedges, improving the surface, clearing litter or installing kissing gates) or extending the network to create missing links.
- Restoring neglected environmental features (e.g. coppicing a prominent hedge that is in poor condition, or clearing away an eyesore).

Natural England's <u>Environmental Benefits from Nature tool</u> may be used to identify opportunities to enhance wider benefits from nature and to avoid and minimise any negative impacts. It is designed to work alongside <u>Defra's Biodiversity Metric</u> and is available as a beta test version.

(4) SUFFOLK WILDLIFE TRUST



Suffolk Wildlife Trust

Brooke House Ashbocking **Ipswich** IP6 9JY

01473 890089

teamwilder@suffolk

wildlifetrust.org suffolkwildlifetrust.org







Paul Bryant LNP2 Consultation, c/o Spatial Planning Policy Team Babergh and Mid Suffolk District Council **Endeavour House** 8 Russell Road Ipswich, IP1 2BX

14th July 2023

Dear Paul,

RE: Lavenham Neighbourhood Plan 2 - Regulation 16 Submission Consultation

Thank you for sending us details of the next stage of the Lavenham Neighbourhood Plan, we have the following comments:

The Lavenham Neighbourhood Plan, through Policy LAV8, LAV 9, and LAV 10, which are united under Objective 6 recognises and seeks to protect and enhance biodiversity value within the parish; this is once again welcomed by Suffolk Wildlife Trust. We also note that our comments on the previous draft relating to key species within the parish have been taken on board and included within LAV 9, which we are pleased to see.

We particularly welcome the reference under Policy LAV10 Point 2 which promotes Biodiversity Net Gain going beyond the minimum of 10% and aims to achieve 20% will be supported. This is something we are keen to advocate in all such plans.

A minor comment would be to note that I believe that the last sentence of Point 2 here should read "Appropriate measures for delivering Off-site BNG in the parish could..." which would consider that in a majority of instances the best practice for Biodiversity Net Gain is to deliver units onsite.

We also wish to show our support for Objective 7 which seeks to reduce the carbon footprint of the Parish.

Yours sincerely

Alex Jessop Planning & Advocacy Officer

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(5) NATIONAL HIGHWAYS



Our ref: Lavenham Reg 16

Your ref:

Mark Norman Operations - East Woodlands

Manton Lane

Bedford MK41 7LW

Neighbourhood Planning Office Babergh and Mid District Councils Endeavour House.

8 Russell Road, Ipswich IP1 2BX Direct Line: 0300 470 4938

14 August 2023

Via Email communityplanning@baberghmidsuffolk.gov.uk

Dear Sir,

Lavenham Regulation 16 consultation

Thank you for your consultation.

We welcome the fact that the promotion of sustainable development and transport is promoted in your plan despite the challenges thrown up by the rural nature of the area.

The focusing of development adjacent to the existing settlement is possibly the option which would have the least impact upon the SRN. The impact of these proposals should have been picked up in the evidence base for the District Local plan.

Yours faithfully

Mark Norman Assistant Asset Manager Operations (East) Email: mark.norman@highwaysengland.co.uk

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(6) ANGLIAN WATER

From: **Tessa Saunders**

BMSDC Community Planning To:

RE: Notice of consultation - R16 Lavenham NP2 (Babergh DC) 14

August 2023 10:50:16

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Attachments:

EXTERNAL EMAIL: Don't click any links or open attachments unless you trust the sender and know the content is safe. Click here for more information or help from Suffolk IT

Good morning Paul,

Thank you for consulting Anglian Water on the Regulation 16 Submission Version of the Lavenham Neighbourhood Plan.

The consultation statement and Submission Neighbourhood Plan has been reviewed, and Anglian Water welcomes the amendments made to policies and supporting text, as a result of our feedback on the Regulation 14 pre-submission version. We are supportive of this comprehensive neighbourhood plan in seeking to guide sustainable and resilient development in Lavenham.

Kind regards,

Tessa Saunders MRTPI

Spatial Planning Advisor – Sustainable Growth

Quality & Environment

Mobile: 07816 202878

Web: www.anglianwater.co.uk **Anglian Water Services Limited**

Lancaster House, Lancaster Way, Ermine Business Park, Huntingdon, Cambridgeshire, PE29 6XU

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(7) WATER MANAGEMENT ALLIANCE

Sent: 30 June 2023 15:23

To: BMSDC Community Planning

Subject: RE: Notice of consultation - R16 Lavenham NP2 (Babergh DC)

EXTERNAL EMAIL: Don't click any links or open attachments unless you trust the sender and know the content is safe. Click <u>here</u> for more information or help from Suffolk IT

Good Afternoon,

Thank you for your consultation on the Lavenham Neighbourhood Plan 2023-2037. The parish in question lies outside the Internal Drainage District of the East Suffolk Internal Drainage Board as well as the Board's wider watershed catchment, therefore the Board has no comments to make.

Kind Regards,



Will Chandler BSc (Hons), MCIWEM

Sustainable Development Officer Water Management Alliance

m: 07826 940760 | dd: 01553 819630 | William.Chandler@wlma.org.uk

Registered office: Pierpoint House, 28 Horsley's Fields, King's Lynn, Norfolk, PE30 5DD

t: 01553 819600 | e: <u>info@wlma.org.uk</u> | <u>www.wlma.org.uk</u>

WMA members: <u>Broads Drainage Board</u>, <u>East Suffolk Drainage Board</u>, <u>King's Lynn Drainage Board</u>, <u>Norfolk Rivers</u>
<u>Drainage Board</u>, <u>South Holland Drainage Board</u>, <u>Waveney</u>, <u>Lower Yare and Lothingland IDB</u> in association with <u>Pevensey</u> and Cuckmere Water Level Management Board

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(8) AVISON YOUNG (obo National Grid)



Central Square South Orchard Street Newcastle upon Tyne NE1 3AZ

T: +44 (0)191 261 2361 F: +44 (0)191 269 0076

avisonyoung.co.uk



Our Ref: MV/ 15B901605

11 August 2023

Babergh District Council communityplanning@baberghmidsuffolk.gov.uk via email only

Dear Sir / Madam

Lavenham Neighbourhood Plan - Regulation 16 Consultation

June - August 2023

Representations on behalf of National Gas Transmission

National Gas Transmission has appointed Avison Young to review and respond to Neighbourhood Plan consultations on its behalf. We are instructed by our client to submit the following representation with regard to the current consultation on the above document.

About National Gas Transmission

National Gas Transmission owns and operates the high-pressure gas transmission system across the UK. In the UK, gas leaves the transmission system and enters the UK's four gas distribution networks where pressure is reduced for public use.

Proposed sites crossed or in close proximity to National Gas Transmission assets:

An assessment has been carried out with respect to National Gas Transmission's assets which include high-pressure gas pipelines and other infrastructure.

National Gas Transmission has identified that no assets are currently affected by proposed allocations within the Neighbourhood Plan area.

National Gas Transmission provides information in relation to its assets at the website below.

https://www.nationalgas.com/land-and-assets/network-route-maps

Please also see attached information outlining guidance on development close to National Gas Transmission infrastructure.

Distribution Networks

Information regarding the gas distribution network is available by contacting: plantprotection@cadentgas.com

Further Advice

Please remember to consult National Gas Transmission on any Neighbourhood Plan Documents or site-specific proposals that could affect our assets. We would be grateful if you could add our details shown below to your consultation database, if not already included:



Matt Verlander, Director

nationalgas.uk@avisonyoung.com

Avison Young Central Square South Orchard Street Newcastle upon Tyne NE1 3AZ

Kam Liddar, Asset Protection Lead

kam.liddar@nationalgas.com

National Gas Transmission National Grid House Warwick Technology Park Gallows Hill Warwick, CV34 6DA

If you require any further information in respect of this letter, then please contact us.

Yours faithfully,

Matt Verlander MRTPI
Director
0191 269 0094
matt.verlander@avisonyoung.com
For and on behalf of Avison Young



National Gas Transmission is able to provide advice and guidance to the Council concerning their networks and encourages high quality and well-planned development in the vicinity of its assets.

Gas assets

High-Pressure Gas Pipelines form an essential part of the national gas transmission system and National Gas Transmission's approach is always to seek to leave their existing transmission pipelines in situ. Contact should be made with the Health and Safety Executive (HSE) in respect of sites affected by High-Pressure Gas Pipelines.

National Gas Transmission have land rights for each asset which prevents the erection of permanent/ temporary buildings, or structures, changes to existing ground levels, storage of materials etc. Additionally, written permission will be required before any works commence within the National Gas Transmission's 12.2m building proximity distance, and a deed of consent is required for any crossing of the easement.

National Gas Transmission's 'Guidelines when working near National Gas Transmission assets' can be downloaded here: https://www.nationalgas.com/document/82951/download

How to contact National Gas Transmission

If you require any further information in relation to the above and/or if you would like to check if National Gas Transmission's transmission networks may be affected by a proposed development, please visit the website: https://lsbud.co.uk/

For local planning policy queries, please contact: nationalgas.uk@avisonyoung.com

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(9) DEFENCE INFRASTRUCTURE ORGANISATION (obo MOD)



Christopher Waldron

Ministry of Defence

Safeguarding Department

DIO Head Office St George's House DMS Whittington

Lichfield

Staffordshire WS14 9PY

Your reference: Lavenham

Neighbourhood Plan

Our reference: 10059293

Mobile: +44 (0) 7800 505824

E-mail: DIO-Safeguarding-

Statutory@mod.gov.uk

christopher.waldron861@mod.gov.uk

Paul Bryant
Neighbourhood Planning Officer
Babergh and Mid Suffolk District Councils
Endeavour House
8 Russell Road
Ipswich
IP1 2BX

18th August 2023

Dear Paul

It is understood that Babergh and Mid Suffolk District Councils are undertaking a consultation regarding their Lavenham Neighbourhood Plan 2023 - 2037 under Regulation 16. This document will guide the future development of the parish.

The Defence Infrastructure Organisation (DIO) Safeguarding Team represents the Ministry of Defence (MOD) as a statutory consultee in the UK planning system to ensure designated zones around key operational defence sites such as aerodromes, explosives storage sites, air weapon ranges, and technical sites are not adversely affected by development outside the MOD estate. For clarity, this response relates to MOD Safeguarding concerns only and should be read in conjunction with any other submissions that might be provided by other MOD sites or departments.

The MOD may be involved in the planning system both as a statutory and non-statutory consultee with statutory involvement stemming from consultation occurring as a result of the provisions of the Town and Country Planning (Safeguarded aerodromes, technical sites and military explosives storage areas) Direction 2002 (DfT/ODPM Circular 01/2003) and the location data and criteria set out on safeguarding maps issued by Department for Levelling Up Housing and Communities (DLUHC) in accordance with the provisions of that Direction.

Copies of these relevant plans, in both GIS shapefile and .pdf format, can be provided on request through the email address above.

The review or drafting of planning policy provides an opportunity to better inform developers of the statutory requirement that MOD is consulted on development that triggers the criteria set out on Safeguarding Plans and the constraints that might be applied to development as a result of the requirement to ensure defence capability and operations are not adversely affected.

The area covered by the Lavenham Neighbourhood Plan will both contain and be washed over by safeguarding zones that are designated to preserve the operation and capability of defence assets and sites. Wattisham Station is located to the West of the Lavenham Neighbourhood Plan authority area and benefits from safeguarding zones drawn to preserve the airspace above and surrounding the aerodrome to ensure that development does not form a physical obstruction to the safe operation of aircraft using that aerodrome. New development may have detrimental impacts depending on site location relative to safeguarded sites and assets. Additionally, Wattisham Station is washed over by a statutory birdstrike safeguarding zone, designed for birdstrike risk to be identified and mitigated.

Within the statutory consultation areas associated with aerodromes are zones that are designed to allow birdstrike risk to be identified and mitigated. The creation of environments attractive to those large and flocking bird species that pose a hazard to aviation safety can have a significant effect. This can include landscaping schemes associated with large developments, such as green and/or brown roofs/roof gardens on flat roof buildings, as well as the creation of new waterbodies. Sustainable Drainage Systems (SUDS) additionally provide an opportunity for habitats within and around a development. The incorporation of open water, both permanent and temporary, and associated ponds, basins and wetlands provide a range of habitats for wildlife, including potentially increasing the creation of attractant environments for large and flocking bird species hazardous to aviation.

Additionally, the MOD have an interest within the plan area, in a new technical asset known as the East 2 WAM Network, which contributes to aviation safety by feeding into the air traffic management system in the Eastern areas of England. There is the potential for development to impact on the operation and/or capability of this new technical asset which consists of nodes and connecting pathways, each of which have their own consultation criteria. Elements of this asset pass through the Lavenham Neighbourhood Plan area of interest.

The Safeguarding map associated with the East 2 WAM Network has been submitted to DLUHC for issue. As is typical, the map provides both the geographic extent of consultation zones and the criteria associated with them. Within the statutory consultation areas identified on the map are zones where the key concerns are the presence and height of development, and where introduction of sources of electro-magnetic fields (such as power lines or solar photo voltaic panels and their associated infrastructure) are of particular concern. Wherever the criteria are triggered, the MOD should be consulted in order that appropriate assessments can be carried out and, where necessary, requests for required conditions or objections be communicated

Where development falls outside designated safeguarding zones, the MOD may have an interest, particularly where the development is of a type likely to have an impact on operational capability by virtue of scale, height, or physical properties. Examples of these types of development include renewable energy development such as the installation of wind turbine generators or solar photo voltaic panels, or any development that would exceed a height of 50m above ground level. Both tall (of or exceeding a height of 50m above ground level) structures and wind turbine development introduce physical obstacles to low flying aircraft. Solar PV development can compromise the operation of communications and other technical assets by introducing substantial areas of metal that degrade signals and, depending on the location of development, may produce glint and

glare to the detriment of aviation safety. Wind turbines may impact on the operation of surveillance systems such as radar where the rotating motion of their blades can degrade and cause interference to the effective operation of these types of installations, potentially resulting in detriment to aviation safety and operational capability. This potential is recognised in the Government's online Planning Practice Guidance which contains, within the Renewable and Low Carbon Energy section, specific guidance that both developers and Local Planning Authorities should consult the MOD where a proposed turbine has a tip height of, or exceeding 11m, and/or has a rotor diameter of 2m or more.

The MOD should be consulted within the Lavenham Neighbourhood Plan 2023 – 2037 on any development within the statutory technical safeguarding zones that surround the East 2 WAM network and/or Wattisham Station which consists of structures or buildings exceeding statutory safeguarding technical criteria, or any development in the statutory birdstrike safeguarding zone surrounding Wattisham Station which includes schemes that might result in the creation of attractant environments for large and flocking bird species hazardous to aviation in order that appropriate assessments can be carried out and, where necessary, requests for required conditions or objections be communicated.

I trust this clearly explains our position on this update. Please do not hesitate to contact me should you wish to consider these points further.

Yours sincerely

Chris Waldron

C Waldron

DIO Assistant Safeguarding Manager

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(10) THE LAVENHAM PRESS LTD

Consultation Response Form Lavenham Neighbourhood Plan 2023 - 2037

Regulation 16 of the Neighbourhood Planning (General) Regulations 2012 (as amended)

Section One: Respondents Details

All respondents should complete Part A. If you are an Agent please complete Part's A & B

Part A: Respondent	
Title / Name:	Mr. Terence Dalton
Job Title (if applicable):	Chairman
Organisation / Company (if applicable):	The Lavenham Press Ltd
Address:	Arbons House 47 water Street Lavenham Sudbury Suffolk
Postcode:	CO10 9RN
Tel No:	01787 247436
E-mail:	terence@lavenhamgroup.co.uk

Part B: Agents – Please complete details of the client / company you represent			
Client / Company Name:			
Address:			
Postcode:			
Tel No:			
E-mail:			

Section Two: Your comment(s)

To which part of the Plan does your comment relate? Use separate forms if necessary.

Paragraph No.		Policy No.	LAV31
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Do you support, oppose, or wish to comment on the above? (Select one answer below)

Support	Oppose	Χ
Support with modifications	Have Comments	

Please give details of your reasons for your opposition, or make other comments here:

- The Lavenham Press of which I am owner and Chairman is the subject of Policy LAV 31.
- Policy LAV31 singles out a specific location in isolation and seeks to predetermine the outcome of any future planning application, thereby removing the right of a proper democratic planning process.
- No other single locations are similarly treated.
- Policy LAV 31 is not compliant with current NPPF guidelines.
- Policy LAV 31 is a late addition to LNP2 and was not present on earlier draft versions that had been available for public scrutiny.
- There is no evidence of support for Policy LAV31 from the wider community.
- Public unaware of this late addition.
- Therefore, not valid.
- Unfair and disproportionate.

Please see attached document reference: Consultation Letter

Subject: Consultation response to late introduction of Policy LAV31

(Continue on separate sheet if necessary)

What improvements or modifications would you suggest?

Please be as brief and concise as possible ..

As the subject of Policy LAV31, on behalf of The Lavenham Press, I strongly oppose it and suggest it is removed in its entirety, and all reference to it, from LNP2.

Please see attached separate sheet ref: Consultation Letter.

Subject: Consultation response to late introduction of Policy LAV31

(Continue on separate sheet if necessary)

If you are including additional pages these should be clearly labelled and referenced.

Normally the Examiner will aim to consider the matter through the written representations.

Occasionally an Examiner may consider it necessary to hold a hearing to discuss a particular issue. If you consider a hearing should be held please explain why this is necessary.

The decision on whether to hold a hearing is entirely at the discretion of the Examiner.

I consider that a hearing should be held because ...

As requested, I have kept my response very brief however if further information is required, I would welcome the opportunity to defend our business against this unfair and undemocratic action at a hearing with the independent examiner.

I can be contacted.

By e mail; terence@lavenhamgroup.co.uk

By Post: (marked Private and Confidential please)

Terence Dalton
Chairman, The Lavenham Press Ltd.
Arbons House
47 Water Street
Lavenham
Sudbury
Suffolk
CO10 9RN

Mobile: 07973304193 Office: 01787247436

(Continue on separate sheet if necessary)

Please indicate (tick) whether you wish to be notified of:

The publication of the recommendations of the Examiner	х
The final 'making' (adoption) of LNP2 by Babergh District Council	х

Signed: Terence Dalton	Dated:7 th August 2023
------------------------	-----------------------------------

To: The Examiner of The Submission Version of Lavenham Neighbourhood Plan 2

From: Terence Dalton, Chairman, The Lavenham Press Ltd.

Subject: Consultation response to late introduction of Policy LAV31

Date: 7th August 2023

Policy LAV 31 refers to the premises our business occupies in Water Street Lavenham and was a late entry to the pre submission version of the Lavenham Neighbourhood Plan 2. It was added after earlier draft versions had been available for scrutiny by members of the public and it did not receive the due diligence and consultation required of the LNP2. Therefore, the support for its inclusion was limited to members of the LNP2 Group and subsequent Parish Council sign off. I am unaware of any evidence showing public support. Nor does it comply with NPPF guidelines.

Therefore, Policy LAV31 is not valid and should be removed from LNP2.

Our first opportunity to object to it was at a pre submission drop in session arranged by the LNP2 Group on 17th January 2023 where we handed a written objection, prepared by our planning consultant, to a LNP2 Group representative present at that event and later hand delivered a copy to the home of our near neighbour, the LNP2 Group Chairman.

I invited him and his wife, in her capacity as Chairman of the Parish Council, to a meeting to gain a greater understanding of our business. We later welcomed them and other representatives of the Parish Council and LNP2 Group to our premises. It was the first time I and my colleague had met with them and we had not been consulted regarding the late introduction of Policy LAV31.

We informed all those present that it remained our intention to continue trading from our current premises for the foreseeable future and that whilst we recognise the strength of feeling regarding the unsuccessful planning application on this site by a developer of retirement homes, this was only supported by us due to the current Neighbourhood Plan (2016) Retirement Housing Policy. (7.2, 7.3.1, 7.9, and Policy H6).

Following that meeting and further correspondence with the Chairman of LNP2 Group the Policy was amended to remove some conditions which would have quite likely ended a successful business with over 65 years of trading history from our current Water Street premises. However, the Chairman declined to remove the Policy entirely.

We consider this a wholly unfair and disproportionate response to an unsuccessful and now very historic planning application. It was perhaps in expectation of a follow up application but having explained at length our plans to remain at 47-48 Water Street, Policy LAV31 is neither legitimate nor relevant, and remains threatening to our business.

If sometime in the future (perhaps far into the future) the site requires repurposing, any application should be judged by democratically elected councilors using the relevant planning policies and no doubt the Neighbourhood Plan extant at that time as well as Lavenham's special status will influence their decision. As it stands however, Policy LAV31 predetermines a planning outcome which in effect denies us the right to that democratic process.

We are hopeful that after due consideration you will instruct the removal of Policy LAV31 and any reference to it in LNP2.

As requested, I have kept this very brief but as indicated on the Response Form, if it is required, I would welcome the opportunity to defend our business against this unfair and undemocratic action.

(11) LAVENHAM COMMUNITY LAND TRUST

Lavenham Community Land Trust.

Lavenham Neighbourhood Plan Revision (NP2)

Consultation response relative to Regulation 16 of the Neighbourhood Planning (General) Regulations, 2012 (as amended). Dated 7th August 2023.

Lavenham Community Land Trust (CLT) strongly disagrees with the published findings included in the Lavenham Neighbourhood Plan Revision document (NP2) especially as they relate to; local housing need, a lack of proper engagement with the local community and the selective nature of reporting on any consultation and third-party input. These shortcomings have led to distorted outcomes in the draft NP2.

1. About the Lavenham Community Land Trust (LCLT)

- **1.1** The LCLT was formed in 2014 as a Community Benefit Society for the benefit of residents in Lavenham. Our aims are to:
 - Provide and manage well designed, high quality and energy efficient affordable homes.
 - Provide other community assets to help employment, skills and to help our community remain sustainable.
 - In 2019, we delivered in partnership with others and in particular Hastoe Housing, a
 development of 18 homes, 13 of which were for affordable rent and 5 shared owner ship.
 Peek Close has won two awards, one at the local level and the other at national.
 - We continue to work towards meeting the needs of our community. The proposed introduction of a cap on any development of 12 units would place an unnecessary and financial unviable burden on drawing the relevant parties together to bring to fruition a successful development such as Peek Close. The added danger is that commercial viability would tempt developers to trade down to a 10-unit development and thus avoid any social housing element. Under the current NP2 plans 12 units are far less commercially viable than 10 units.

2. Response to the Lavenham Neighbourhood Plan 2 (LNP2)

2.1 The LCLT commends the time that has gone into the preparation of the LNP2 and associated documents, and the group involved should be congratulated. However, Neighbourhood Plans are supposed to be evidence based whereas the NP2 we see before us, is suspect in this respect.

Instead, it is based on subjective views and out of date data. By way of example, the housing price data supplied by Consultant Hannah Lazarus draws similar conclusions as to that included in the current Neighbourhood Plan, that Lavenham house prices are above Babergh District, County and National averages. For instance, an entry level property would require an annual household income of £51,000. The National Living Wage is some £20,400 and the lower quartile full-time salary paid in Babergh district in 2022 was £23,800. Lavenham's economy is based around hospitality and similar low paid jobs. It follows, as Ms Lazarus remarks that 'it seems reasonable to conclude that many young people and low-income households with a connection to Lavenham and looking to get onto the housing ladder would need significant support to set-up home in their community.'. It follows that rental levels are also high.

2.2 We welcome and endorse both the Design Guide 2023 and the Lavenham Landscape Character and Sensitivity Assessment 2023. We also support much of the LNP2 strategy, particularly as it relates to protecting the unique character of Lavenham. It seeks to address the need to: flourish, evolve, be sustainable and resilient, without, however, recognising the place of people in these aims.

3. Our Submissions

- **3.1** Whilst the LNP2 group have consulted residents via a questionnaire, website etc, there have only been two meetings which were a few days apart and with the same agenda. We feel this is not sufficient engagement and the question and ambition raised in the NP2 of 'Without community engagement, there is no living plan, only a report on a shelf' has not been met.
- **3.2** We consider that the LNP2 has failed to take account of a major challenge to the sustainable future of the community. The LNP2 should address not only the physical environment but also the village's population and demographic structure and the need of the local community for truly affordable housing is not adequately addressed. In addition, our young and sometimes older inhabitants are forced to remove themselves from their village due to insufficient available and affordable accommodation. Lavenham is not alone in facing this quandary, however, the NP2 process should give scope to address this situation not ignore it.
- **3.3** That omission undermines the aspiration of the LNP2 vision of 'A flourishing community, sustainable and resilient'.

In the circumstances, it could be argued that the closing phase of the drafting of NP2 was hurried and therefore based solely on historic data and subjective views. The census data used (2011) was

known to be out of date when NP2 was first produced as was the local Housing Needs Survey. The release schedule for the 2021 census data was known and was subsequently released during the Regulation 14 period. Moreover, the June 2022 Housing Needs Survey (HNS) release date was known to the parish council and the NP2 group. This was released to them in early November 2022 and shows 99 households needing affordable accommodation. The current data provided by the HNS highlights a need for 1,2 and 3-bedroom dwellings on a far greater scale than indicated in the LNP2. Moreover, the HNS enjoyed a completion rate of 26 per cent, more than twice the level enjoyed by the NP2 questionnaire.

The deletion of the LA069 site (previously contained within the draft Joint Local Plan) from NP2 exacerbates the situation.

3.4 The selective nature of the reporting of opinions and the relatively small samples provided for NP2 should be objectively addressed. For instance, the paper entitled 'Maximum Size of Residential Schemes' is not evidence based (i.e. no evidence has been put forward to support the NP2 preferred maximum size of 12 units) and reports on Question 5 to the NP2 questionnaire that 5 out of 6 respondents agreed or agreed strongly with the view proffered, whereas said questionnaire enjoyed a return rate of only 12 percent of inhabitants or households (we do not know precisely). Put another way, only 10 per cent, of shall we say the population agreed. Equally, the number of people attending the 17th January 2023 event did not exceed 40. These are not an acceptable sample size. Whereas the 2022 HNS key findings were; -

	Number	%
Surveys Returned Completed (full or partial)	248	26%
Surveys Not Completed or Returned or Blank	702	74%
Total Surveys Distributed	950	100%

248 completed surveys were returned fully or partially completed via post and online. 702 surveys were not returned. The Lavenham Housing Survey 2022 achieved a 26% return rate which indicated a need for additional housing by 99 households (205 people), with respondents in favour of homes for older people, small family homes and homes for couples. The average return rate for HNS is generally between 30 - 40% which indicates that the number of responses received provide a slightly less robust sample snapshot of Lavenham parish. See CLT website at http://lavenhamclt.onesuffolk.net/ under Housing Needs.

By comparison the vague NP2 response rate was only 12 per cent and then only 5/6ths, or 10 per cent of respondents agreed to limit housing to any degree.

Equally, the statement regarding existing small-scale schemes ignores the fact that of the four developments mentioned only one social home was provided and without any commuted sums. As for the current planning application to build six houses on the Bury Road, these are all open market homes will not qualify for providing any social homes or commuted sum. The further Southwold example is an exception site and not therefore relevant.

4. Recommendations

- **4.1** To address the concerns set out above we recommend the following amendments:
 - The Revision nature of NP2 needs underscoring and the layers of available consultation
 data demonstrated (NP1, HNS 2018, NP2 survey, HNS 2022 and 2021 Census, plus the
 emerging JLP data, including any Strategic Housing Land Assessment). Further engagement
 should be undertaken to reflect a greater depth of understanding of village need and
 opinion.
 - The evidence base thus strengthened: the LNP2 needs to consider any further outcomes
 and in particular, homes for people with a local need. This may comprise those with a local
 connection and some key workers. It follows that the 'Affordable' definition will be
 expanded to include truly affordable rents (or social rents) based on local earnings.
 - The LNP2 needs to comply with the Local Plan and the spirit of the emerging Joint Local
 Plan (JLP). The district council also makes the valid comment that exception sites should be
 available in a wider context than merely adjacent to the Built-Up Area Boundary and this
 needs to be recognised.

5. Conclusion

5.1 The LCLT is supportive of much of the report but feels that changes are required to enable the Lavenham Neighbourhood Plan to address its four themes, meet the overall vision set out and address the needs, hopes and aspirations of villagers.

5.2 The LCLT has been happy to collaborate with the LNP2 group to assist with amendments and has met with the NP2 group, addressed the parish council and made written submissions. All to no avail. None of our comments above therefore should be 'news' to those two parties.

Lavenham Community Land Trust

7th August 2023

(12) BROOKS LENEY (obo Ms Green)

Section One: Respondents Details

All respondents should complete Part A. If you are an Agent please complete Part's A & B

Part A: Respondent	,
Title/ Name:	David Brooks
Job Title (if applicable):	
Organisation / Company (if applicable):	Brooks Leney
Address:	Hyntle Barn, Hill Fann, Hintlesham, Ipswich
Postcode:	IP83NJ
Tel No:	01473 831531
E-mail:	db@brooksleney.co.uk

Part B: Agents - Please complete details of the client / company you represent	
Client/ Company Name:	Mrs E Green
Address:	
Postcode:	
Tel No:	
E-mail:	

Section Two: Your comment(s)

To which part of the Plan does your comment relate? Use separate forms if necessary.

Paragraph No.	Policy No.	LAV13
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Do you support, oppose, or wish to comment on the above? (Select one answer below)

Support	Oppose	X
Support with modifications	Have Comments	

Please give details of your reasons for support / opposition, or make other comments here:

Map 7 ignores the proposals in the emerging Babergh & Suffolk joint Local Plan which includes additional residential allocations.

By severely restricting development in Lavenham the policy prevents achieving solutions to other problems identified in the Plan (e.g., parking, new school, traffic, availability of dwellings to meet the need of existing local people etc).

The Babergh affordable housing requirement only applies to developments of 10 or more dwellings, so limiting development in Lavenham to proposals for up to 12 dwellings effectively limits the likelihood of affordable housing being provided as part of any market let development.

(Continue on separate sheet if necessary)

What improvements or modifications would you suggest?

- 1. Revise Map 7 to include the proposals in the emerging Babergh & Mid Suffolk joint Local Plan.
- 2. Do not try to restrict development to just 12 dwellings but instead explain to local people why large developments are of greater benefit to the community.

(Continue on separate sheet if necessary)

If you are including additional pages these should be clearly labelled and referenced.

Normally the Examiner will aim to consider the matter through the written representations.

Occasionally an Examiner may consider it necessary to hold a hearing to discuss a particular issue. If you consider a hearing should be held please explain why this is necessary.

The decision on whether to hold a hearing is entirely at the discretion of the Examiner.

I consider that a hearing should be held because	
I do not consider that a hearing is necessarily required.	
Tao not consider that a nearing is necessarily required.	
(Continue on separate sheet if	necessary)
Please indicate (tick) whether you wish to be notified of:	
The publication of the recommendations of the Examiner	
The final 'making' (adoption) of LNP2 by Babergh District Council	
Dated: 14.8.2023	

Section Two: Your comment(s)

To which part of the Plan does your comment relate? Use separate forms if necessary.

Paragraph No.	Policy No.	LAV14
Paragraph No.	Policy No.	

Do you support, oppose, or wish to comment on the above? (Select one answer below)

Support	Oppose	X
Support with modifications	Have Comments	

Please give details of your reasons for support / opposition, or make other comments here:

An aging population such as exists in Lavenham needs the availability of sufficient numbers of dwellings to allow older people to downsize and so free up larger properties for those with families, which will also support other facilities in the village including the school.

(Continue on separate sheet if necessary)

What improvements or modifications would you suggest?

Support larger scale development proposals to ensure an adequate supply of the mix of dwellings needed within Lavenham to allow locals to downsize and so free up larger dwellings and also for young couples to start on the housing ladder.

(Continue on separate sheet if necessary)

If you are including additional pages these should be clearly labelled and referenced.

Normally the Examiner will aim to consider the matter through the written representations.

Occasionally an Examiner may consider it necessary to hold a hearing to discuss a particular issue. If you consider a hearing should be held please explain why this is necessary.

The decision on whether to hold a hearing is entirely at the discretion of the Examiner.	
I consider that a hearing should be held because	
I do not consider that a hearing is necessarily required.	
(Continue on separate sheet if r	necessary,
Please indicate (tick) whether you wish to be notified of:	
The publication of the recommendations of the Examiner	
The final 'making' (adoption) of LNP2 by Babergh District Council	
I Dated: 14.8.2023	
l Olylied.	

Section Two: Your comment(s)

To which part of the Plan does your comment relate? Use separate forms if necessary.

Do you support, oppose, or wish to comment on the above? (Select one answer below)

Support	Oppose	X
Support with modifications	Have Comments	

Please give details of your reasons for support / opposition, or make other comments here:

It appears that the need identified for affordable housing will require many such small-scale schemes. Larger, market led schemes will be likely to prove more attractive to developers and concerns raised within the Plan over the quality of new development can be properly addressed at the planning stage. Such schemes are also more likely to contribute to the provision of other identified community needs.

(Continue on separate sheet if necessary)

What improvements or modifications would you suggest?

The current need identified within the survey suggests that the proposals fall woefully short of meeting that need. Whilst the provision of more scale exception sites is applauded these will not solve the problem that has been identified and greater focus needs to be made on the provision of an adequate mix of affordable housing within large scale developments.

(Continue on separate sheet if necessary)

If you are including additional pages these should be clearly labelled and referenced.

Normally the Examiner will aim to consider the matter through the written representations.

Occasionally an Examiner may consider it necessary to hold a hearing to discuss a particular issue. If you consider a hearing should be held please explain why this is necessary.

The decision on whether to hold a hearing is entirely at the discretion of the Examiner.

I consider that a hearing should be held because ...

I do not consider that a hearing is necessarily required.

(Continue on separate sheet if necessary)

Please indicate (tick) whether you wish to be notified of:

The publication of the recommendations of the Examiner

The final 'making' (adoption) of LNP2 by Babergh District Council

(13) Resident - Mr Aspa

E from: Mr Aspa

Rec'd: 15 August to 18 August 2023

Subject: LNP2

Note: Babergh District Council received six separate e-mails from Mr Aspa during the consultation period. His representations on LNP2 are set out below:

PARK ROAD

First dated 15 August. Resent 18 August 2023

I came from London in 2009 to live in Park Road, [...]. Park Road is 1km long, a very popular rural amenity, close to the village centre. Whereas the east side is protected by ALLS and DVs, against all expectations LNP2 would permit a *small number* (LNP2 Chairman's email of 27/4/23) of isolated high-value homes of exceptional quality to be built on the west side of Park Road. The Parish Council Chairman also wrote (18/7/23) to support this proposal.

The full implications of LNP2 for Park Road have never been explained to Lavenham's residents. As a bare minimum the conclusions of the full review should have been available for residents to comment before submission to Babergh District Council.

Correspondence with LNP2 Chairman

Building on this quiet, recreational lane would inevitably detract from its attractions, I therefore wrote on **31/1/23** to request that ALLS and/or DVs should be assigned to both sides of Park Road up to the entrance of Bright's Farm Road.

'All Lavenham homes are no more than 5/10 minutes walk from open countryside. It is **currently** possible to walk the whole length of Park Road to Bright's Farm private entrance with little traffic interference and open fields and views on both sides. This cul-de-sac is very popular with visitors, residents, runners, hikers, dog walkers, families with young children, young cyclists and horse riders. It provides many alternative routes for casual and serious walkers - access to the Railway Walk and beyond to the aerodrome or to Long Melford - circular walks from View 3 round the fields to looking south-west over distant rolling fields, or cross over to Frogs Hall Road to the ford and then onto Lavenham Hall Farm, returning via Preston St Mary to Lavenham.'

Roy Mawford, Chairman of LNP2, subsequently wrote on **29/3/23** that all land east of Park Road was scheduled to be protected from future development by ALLS and DV. However, on the west side the land was only protected up to the first gate, about 100yds from the junction with Hall Road.

He also stated that 'Our proposed Settlement Boundary, our ALLS proposal and our DVs are all intended (among other things) to protect Park Road as far as possible from further development.' I interpreted this as development is possible on the west side of Park Road up to the junction with Bright's Farm Road.

On **10/4/2023** I replied, with *copy to the Parish Council*, the comment 'to protect Park Road as far as possible from further development seems diametrically opposed to the stated aims in LNP2, reference LAV 37 -

- 1e. Development resulting in obtrusive break of the countryside will not be supported.
- 2. Protecting the tranquillity and rural character of the lanes at Bears Lane, Clay Lane and Park Road due to their importance as walking routes into the settlement.

and

Policy intention

- 8.5.1. The purpose of Policy 37 is to protect and enhance settlement and landscape character at the village gateway points where it is strong and to seek and strengthen these points where character is lacking.
- 8.5.2 Village fringes are particularly sensitive at gateway/arrival points to a settlement.'

The Chairman replied on **24/4/23** that 'the key proposed policy in relation to rural development is LAV 13 (Spatial Strategy)' - reference National Planning Policy Framework July 2021 Para 80. *Planning policies and decisions should avoid the development of isolated homes in the countryside unless one or more of the following circumstances apply:*

- (e) the design is of exceptional quality, in that it:
- is truly outstanding, reflecting the highest standards in architecture, and would help to raise standards of design more generally in rural areas: and
- would significantly enhance its immediate setting, and be sensitive to the defining characteristics of the local area.'

The unstated conclusion by the Chairman is that LAV 13 over-rules LAV 37. It therefore follows that the west side of Park Road, where it is not protected by ALLS nor DVs, could be at risk from this type of high-value home.

On **25/4/23** I wrote to the Chairmen of LNP2 and Parish Council (**26/4/23**) that very few people knew about possible development on Park Road. 'It is also concerning that despite the roll-out of many statistics, graphs and other information, there is no indication of how many people use Park Road for recreational purposes. It is really surprising that a survey has not been commissioned to provide this information. I believe this is a mistake and should be rectified before the Parish Council approves LNP2. Given the importance of LNP2 and the strong possibility that it will be used as a reference point for decades to come, I believe a few months postponement should be agreed by both your team and the Parish Council.'

The LNP2 Chairman responded on **27/4/23** that 'the LNP Revision group may not have undertaken surveys of the number of people who use Park Road for recreational purposes, but we are fully aware of this Gateway's amenity value (and the amenity value of the other three rural Gateways). We see no reason to delay a decision on whether our most recent draft LNP2 should be submitted to Babergh District Council.'

The Parish Council Chairman also agreed with this view (18/7/23). Both Chairmen are clearly oblivious that being 'fully aware' is insufficient evidence on which to base decisions which are intended to be relevant until 2037. Decisions of this importance should always be supported by a comprehensive survey, with data which would either endorse or refute a proposition.

A brief description of each of the four Rural Gateways follows:

Park Road - this cul-de-sac is very popular with visitors, residents, runners, hikers, dog walkers, families with young children, young cyclists, horse riders and walking groups. It provides many alternative routes for casual and serious walkers. Fully protected on the east side, but only the first 100yds on the west side. It is also by some distance the most attractive of the four Rural Gateways.

Frogs Hall Road (protected on both sides by ALLS). Described as a 'rat run' for drivers branching off the A1141 bypassing Lavenham centre and travelling to Brent Eleigh, Preston St Mary and further afield.

Clay Lane (protected on both sides by ALLS). Only suitable for fit walkers.

Bears Lane (protected on the east side by ALLS, but not on the west). Narrow twisting lane, only suitable for fit walkers.

Every person I spoke to was opposed to development along the west side of Park Road. Some were indignant that this was a possibility. The Parish Council Chairman informed me that I was the only respondent who had raised this issue. Naturally I take a special interest in Park Road because I live there. Otherwise, I would have assumed, as apparently everyone else did, that the Review Group would be protecting the best interests of the village community.

***To find out what was proposed for Park Road it was necessary to:

- 1. First understand the structure and methodology of the report (126 closely packed pages plus appendices and references to other documents).
- 2. Refer to page 78 for definition of ALLS and page 81 for their locations note the small map and difficult to locate Park Road.
- 3. Refer to page 82 for definition of DVs and page 84 for locations note the west side is not protected after the first approximate 100yds by either ALLS or DVs.
- 4. Refer to LAV 37 (page 86). That looked promising, but not conclusive.
- 5. Write to LNP2 Chairman for confirmation.
- 6. Chairman responded that LAV 13 over-rules LAV 37. Subject to certain conditions, development would only be supported in a very small number of exceptional cases.

It is hardly surprising that I was the only one to raise the issue of development on Park Road.

The Parish Council Chairman commented (**18/7/23**) that there would be no point in extending protection along the west side of Park Road because ALLS could be over-ruled by Clause 3 of Policy LAV 35. Which begs the question why any of the Gateways are protected by ALLS? It would also appear that the door has been deliberately left open on Park Road for developers.

The Parish Council Chairman also stated (**18/7/23**) that the draft plan is a revision of the 2016 plan. It is an update and not a new plan and there was no reason why the scope of the Review Plan should be extended since there was no quantifiable aspiration from the community for this to be done (see *** above). This sentence shows the complete failure of the Chairman to understand the importance of Park Road as a recreational amenity for the community. Had she done so, the 'quantifiable aspiration' would have been recognised.

All emails are available if required.

BRIDGE STREET ROAD MAP 14 page 81

First dated 17 August. Resent 18 August 2023

This map illustrates how ALLS protects the eastern side of Lavenham in contrast to the flat land to the west which could be of great interest to developers:

- **Land to the east** of A1141 and then east of the junction with Bears Lane is protected by ALLS to the Parish boundary.
- **Land to the west**; only an area to the west (LR4, page 80) is protected by ALLS and by a east orientated DV (3 map15 page 84) where Park Road meets Bright's Lane.

From the bridge at Bridge Street Road looking east towards the church, the view is neither protected by ALLS nor by DVs. This pastoral land (LR3, page 80) is probably largely unchanged since medieval times and failure to protect it from developers could have **very unfortunate consequences** for Lavenham. The Brent Eleigh Road (A1141) is designated as an ALLS, but Bridge Street Road is not, both should be. If ALLS is precluded, DVs should be positioned at the bridge facing the church and encompassing all land east and west of Bridge Street Road.

BEARS LANE

First dated 17 August. Resent 18 August 2023

Bears Lane is one of Lavenham's four Rural Gateways. It is an important link to long circular walks to Brent Eleigh and returning to Lavenham via Preston St Mary. The east side of Bears Lane is protected by ALLS but not the west, both should be.

AFFORDABLE HOUSING

First dated 17 August. Resent 18 August 2023

LNP2 is commendably opposed to infill. This policy is important to protect the integrity of the village settlement. However, it appears to leave unresolved where affordable housing could be built. I'm surprised that the Review Team did not suggest new houses either along Sudbury Road or Melford Road.

PRIMARY COMMUNITY SCHOOL

Dated 18 August 2023

Ultimately village schools should be amalgamated and children moved to modern buildings providing the latest high-tech teaching facilities. LNP2 should make this a priority to BDC.

AUTONOMOUS VEHICLES

Dated 18 August 2023

Lavenham should plan for the near future when autonomous vehicles (AV) will be the **norm**. This will offer radical opportunities for Lavenham to preserve its thousand year history:

- 1. Vehicles currently parking in the streets could park outside the village in a secure central location (SCL). Owners would either take the AV (circulating between the village and SCL), or signal a car to their home.
- 2. Visitors and employees travelling by car, could park at the SCL and take the AV to Lavenham.
- 3. State schools could be built in open country side offering the best opportunities for education and sport as enjoyed by private public schools. AVs would replace the school run.
- 4. Ultimately, all traffic movements would be controlled by satellites which would enable popular tourist destinations to limit the number of visitors at any one time.

(14) Resident - Mr Baker & Ms Stefanska

By e-mail

Rec'd: 11 August 2023

Subject: Lavenham Neighbourhood Plan 2 (LNP) - Park Road

We understand Lavenham Parish Council (LPC) approved the above plan on 27 April last, and that it is about to be submitted to Babergh District Council (BDC) for consideration.

We are Lavenham residents and it has very recently been drawn to our attention that LPC has refused, before submitting its plan, to reconsider its decision not to extend ALLS protection to the west side of Park Road from the entrance to the first gate about 100 yards from the junction with Hall Road up to the private road to Brights Farm. Nor will it agree to postpone submission of its plan to BDC for this and other proposals to be more fully discussed.

All Gateways to the village are familiar to us and all are protected by ALLS except most of the west side of Park Road. Why?

We walk the entire length of Park Road several times a week and in our opinion and that of others to whom we have spoken it is more attractively rural and secluded than the other Gateways and that any further development would obviously disturb its rural character and tranquility. We have observed that it is used by a great number of walkers with and without dogs at all times of the year.

We believe LPC Plan 2 should be amended to extend ALLS protection to all of the west side of Park Road or that, if submitted minus this protection BDC should reject the plan or amend it to include complete ALLS protection to the west side.

In view of the fact that development in the countryside may be permitted provided the design is of exceptional quality, etc, etc, there is therefore a possibility that permission might be sought and granted in the future. The refusal to extend protection therefore raises suspicion that such development is in fact contemplated.

It has been speciously suggested by an official that to extend ALLS protection to the remainder of Park Road would be pointless since the grant of permission to erect such a building would overrule any ALLS designation. If this is so at least ALLS would provide an additional level of protection if permission were given and an appeal were to be contemplated.

And if ALLS protection is allegedly so weak, why introduce it anyway anywhere? It would hardly be a reductio ad absurdum to suggest that ALLS protection is pointless, but of course this cannot be so. We hope BDC will take these remarks into consideration.

Mr Baker & Ms Stefanska

(15) Resident – Mr Burton

By e-mail

Rec'd: 13 August 2023

Subject: Lavenham Neighbourhood Plan 2

Dear ...

Herewith my comments on the draft plan which I would like taken into consideration by Babergh Council when the draft plan is reviewed.

I am one of the trustees of the Lavenham Community Land Trust and I am aware that there is a pressing need to provide affordable housing in Lavenham Village. This need is evidenced by the independently prepared Housing Needs Survey in 2022. In addition, with Lavenham's large older demographic and consequent higher than average house prices than pertain in Babergh District and Suffolk County, it follows that many young people and low-income households are being excluded from living and working in the village.

The aim of the Neighbourhood Plan is to map out the longer-term sustainability of Lavenham which must by definition cover the needs of all sectors of our community. The Neighbourhood Plan 2 gives little or no recognition of the affordable housing need and indeed specifically makes proposals counter to it. Small housing developments of ten or less homes do not require a proportion (normally 35%) to be set aside for affordable housing. NP2 proposes a limit of twelve homes per development which makes it attractive to developers to argue for a reduction in numbers to only ten with no affordable housing content. Whereas a larger development of perhaps twenty four homes will make it economically more attractive for developers as they are able to mitigate the cost to them of the required affordable housing element.

The very low response rate to the questionnaire for NP2 (reported to be 12 %) together with the similarly low level of public engagement has led to unsubstantiated conclusions and should be redrafted to reflect a considerably higher level of involvement by those affected.

(16) Resident - Mr Churchyard

By e-mail

Rec'd: 17 August 2023

Subject: Lavenham Neighbourhood Plan - Regulation 16

Dear ...

I wish to make some comments on the whole plan and process itself rather than any particular paragraph or page.

I took the time to try and read the draft of the Lavenham Neighbourhood Plan during the 1st consultation stage, the plan is difficult to digest due to its length and complexity. There appears to be far too many policies, community initiatives and projects for anyone to fully understand what is in front of them. The task of reading the plan is made more difficult with the need to often cross reference the two other accompanying documents that have been produced.

I am concerned that the basis for the majority of the revision is from the 2021 questionnaire that only 246 people took part in from the Lavenham community. Based on the 2021 census data this is only around 13% of the Lavenham population. I myself took part in the questionnaire but I don't think this is a large enough percentage of the community to justify the level of revision and change from the original plan, it feels more like a total rewrite. Only one drop in event was held during the draft consultation period on a cold evening between 4pm and 7pm in the middle of January. Given the low turn out to the questionnaire I feel there needed to be more drop in events held with at least one held during daylight hours to allow more people to have attended and allow the public to be able to engage with the plan and the team that have produced it. At the drop in event several questions were unable to be answered and we were asked to write in any queries within our consultation response. I was disappointed that I didn't receive any response to some of the points I raised.

Overall I feel there has not been enough public engagement with the residents of Lavenham for the Neighbourhood Plan revision. Lavenham Parish Councillors were offered seminars to help the councillors understand the revision but the general public whose responsibility it is to vote at a referendum have only had one drop in event with some of the Neighbourhood Plan team. Even this consultation with Babergh does not appear to have been well publicised in Lavenham.

Overall I feel I would have to oppose the adoption of the revision based on the points above. I feel many residents in Lavenham will not be able to understand the plan due to its size and complexity and therefore makes it almost impossible to expect them to be able to vote yes or no in a referendum vote.

Any improvements or modifications I would suggest would be to simplify the plan and go back a few steps in the process and allow people more time to fully understand the revision with more drop in events or even public seminars.

Many Thanks

(17) Resident – Ms Farmer

By e-mail

Rec'd: 7 August 2023 Subject: RE: LNP2

I am writing to object to the building of new, isolated, high value houses of exceptional quality on the west side of Park Road, Lavenham on unprotected land after the first 100 yards from the junction with Hall Road. This was approved by the Lavenham Parish Council on 27th April 2023 and vetted by Babergh District Council.

The Parish Council did not make Lavenham residents aware of this proposal to build on one of the Village Gateways which is a Rural Lane and designated Walking Route. A survey of residents' opinions was not carried out. I was only recently informed of this proposal and I imagine that most residents will be unaware that we only have until 18th August to place our objections.

The proposed building would ruin this safe walking route which many residents use (myself included). Until now, very few cars use this no-through road, which would have to be widened, pavements added and services connected. The result would be danger, noise and pollution from much increased traffic.

At the moment, all of us can safely enjoy this lane with its peace and the wonderful country views, unique to our beautiful village. It is wrong that only very few people would be able to afford to live in such a privileged situation, altering it irrevocably for us and future generations.

It also seems to me to be immoral not to be concentrating instead on building "affordable" housing in Lavenham.

I hope this plan will be shelved and that ALL the land on the west side of Park Road will be protected.

(18) Resident - Mr Heeks

By e-mail

Rec'd: 17 August 2023 **Subject:** LNP2 consultation

Comments on the LNP2.

As a Lavenham resident and business owner I felt it my duty to try and read and understand the process of the revision document. After much time spent on my computer I gave up as the complexity of trying to understand technical jargon combined with flipping from various chapters and sub sections far to hard to understand. Eventually I acquired a printed version but it was still a long laborious task trying to understand it.

If Babergh and the examiner seriously want the general publics opinion on these documents then please make it:

- a) Easier to read and understand
- b) More accessible, not just online.
- c) Not just one drop in event on the coldest night of the year.
- d) Give each household in the village a simplified printed version.

After the drop in meeting in January, which I attended, I took the time to email my responses to them but apart from an acknowledgement I heard nothing back from them. I start to feel that the future of our village is being directed by a very well meaning group, but using a very small amount of statistical data and a very limited amount of public input.

I understand that the next stage of consultation will be a yes or no vote on whether to adopt the revision of the plan. How are we expected to give such a simple answer to such a complex document?

Many Thanks.

(19) Resident - Posner

Consultation Response Form Lavenham Neighbourhood Plan 2023 - 2037

Regulation 16 of the Neighbourhood Planning (General) Regulations 2012 (as amended)

Section One: Respondents Details

All respondents should complete Part A. If you are an Agent please complete Part's A & B

Part A: Respondent

Title / Name:	Professor
Job Title (if applicable):	same
Organisation / Company (if applicable):	
Address:	
Postcode:	
Tel No:	
E-mail:	
Part B: Agents – Please complete details of the client / company you represent	
Client / Company Name:	
Address:	
Postcode:	
Tel No:	
E-mail:	

Section Two: Your comment(s)

To which part of the Plan does your comment relate? Use separate forms if necessary.

Paragraph No.	ALL	Policy No.	
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Do you support, oppose, or wish to comment on the above? (Select one answer below)

Support		Oppose	oppos e
Support with modifications		Have Comments	

Please give details of your reasons for support / opposition, or make other comments here:

Please be as brief and concise as possible...

I write the following as one of the people who prepared the original instrument for the eliciting of information and the methodology of its application for the Lavenham Neighbourhood Plan. I was asked to do so as a resident of Lavenham and in my capacity of a university professor responsible for research methodology training at the Ph.D. level and a consultant for the OECD, Organisation of American States, government of México and the joint México-UK doctoral and research programme in research.

Formally the revision and updating of the original Neighbourhood Plan for Lavenham complies with the rules and regulations set out by the authorities.

However, it fails to comply with the aims, intent, and spirit of such an operation and still less with the basic rules of scientific methodology.

Its rate of response (15% as calculated on the pre-2021 census returns and 12% based on recent returns) is far below what professionals would accept as being valid and reliable. Any statistical conclusions from such an information gathering operation are universally regarded as both unreliable and invalid.

Moreover, the response rate of the revised Neighbourhood Plan is about just over one fifth of that of the original Neighbourhood Plan. Why this precipitous drop is an important question to consider and requires an answer. Whether the fall was due to the instrument for gathering information or the manner of collection of data is an interesting question because the aim behind the setting up of the development of neighbourhood plans was to measure and elicit the wishes of the community and to use an instrument for eliciting and collection information that would serve as a means to stimulate the community to identity and propose solutions to its perceived problems. This has not been accomplished.

This is what is meant by its failure to not only not respect the rules of scientific method and secondly not respect the intent and spirit of constructing a Neighbourhood Plan.

Hence, the revised plan in its current state obviously requires revision.

Secondly, basic data available through the census and other statistical collection agencies have not been used. Since 2017 a postcode-by-postcode analysis of levels of income in Lavenham has been available and no reference is made to it or any cognate document. The proposals in the revised Neighbourhood Plan do not have a firm statistical base because they do not provide data about levels of poverty in the community. Such information is crucial before one can consider any proposals about housing.

Thirdly, and related to this is the fact that in the current proposed revision of the Neighbourhood Plan there is no longer a provision for affordable housing which as previous documents are concerned is essential to maintaining Lavenham as a functioning and homogeneous community and one that takes into consideration all social groups.

Concretely, by reducing the proposed number of dwellings in any proposal for new building from 24 to 12 it means that no new development will be obliged provide for affordable housing. This is against all previous commitments. (Please see the comments of the Lavenham Community Land Trust responsible for building affordable and energy efficient homes for residents of Lavenham)

At the same time the implicit acceptance of the building of up market housing in areas that normally would not be developed means that individual houses for the rich are firmly on the agenda.

Combining these two actions (or lack of action) it means that the children of poor families, most of these long-term residents if not born in the village, means there will be no houses for them in the future. In other words, the revised Neighbourhood Plan needs to be revised if it is not simply a recipe for the continued gentrification of the village. It must have statistical backup to its statements, analysis and conclusion.

In short in statistical terms the revised Neighbourhood Plan as currently proposed is neither valid nor reliable whilst compliant with official rules and regulations is against the intent and spirit of what a Neighbourhood Plan should be: a document in compliance with community needs and possibilities, that protects and enhances the community and is an important element in guaranteeing its sustainability.

(Continue on separate sheet if necessary)

What improvements or modifications would you suggest?

Please be as brief and concise as possible ...

It needs a firmer empirical base to be able to make sustainable observations. It needs to be evidence based. It needs to deal with a fundamental contradiction between the need to secure and enhance the future of the existing community and the net result of its housing proposals that undermine the community.

It is too ambitious in the sense it was supposed to be a revision of a document that was clear about those elements.

It needs to deal with the fact the response rate to its questions is 12% and not the 60+% of the original plan.

(Continue on separate sheet if necessary)

If you are including additional pages these should be clearly labelled and referenced.

Normally the Examiner will aim to consider the matter through the written representations.

Occasionally an Examiner may consider it necessary to hold a hearing to discuss a particular issue. If you consider a hearing should be held please explain why this is necessary.

The decision on whether to hold a hearing is entirely at the discretion of the Examiner.

I consider that a hearing should be held because				
Please be as brief and concise as possible				
The points I raise above are crucial and these must be considered by the entire community.				
(Continue on separate sheet if necessary)				

Please indicate (tick) whether you wish to be notified of:

The publication of the recommendations of the Examiner	yes
The final 'making' (adoption) of LNP2 by Babergh District Council	Yes

Signed: Dr. C. M. Posner	Dated:07.08.2023
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(20) Resident - Mrs Reeve

By e-mail

Rec'd: 15 August 2023

Subject: Lavenham NP revision

Dear ...

Lavenham draft revision to its Neighbourhood Plan, under Regulation 16

I do not believe that the draft submitted NP2 meets the needs of the man and women in the Lavenham street. The second condition set out in the *Vision* to the Basic Conditions Statement is flawed. All 64 pages of this justification (produced by an outside consultant) ignore the underlying argument of sustainability, that is a flourishing local community and therefore, homes for local people. Where in the plan is there mention of where and how these homes would be provided. Standards may be set, but for what? The development limitation of 12 proposed in effect rules out any meaningful contribution to local housing to meet the need for our young and old alike.

I also feel that the views of a minority over the majority have held sway. Not enough has been done to properly research the views of the village. It would appear that a low return rate of around 12 per cent on the resident questionnaire was accepted and not questioned. The revision NP document itself is peppered with refences to residents having expressed their views on this and the other, that is less than 10 per cent (80% of 12%) of residents.

Most of the so-called evidence such as the report from local estate agents demonstrates little. The village does have an up to date independently produced housing needs survey and this has been ignored. The justification paper produced by the chairman of the NP revision group for the 12 number limitation (MAXIMUM SIZE OF RESIDENTIAL SCHEMES Note to Parish Councillors) is skewed and says it represents the views of residents but does not say how many residents and is clearly biased as is the supportive data.

All in all, the revision document is based on a very thin evidence base and then does not meet the sustainability requirements of the village as a whole.

Mrs Reeve 15th August 2023

(21) Resident - Mr Reeve

By e-mail

Rec'd: 15 August 2023 Subject: Lavenham Reg 16

Please find [below] my comments on the Lavenham NP revision, known as NP2.

I was involved in the research and subsequent writing of the Lavenham Neighbourhood Plan that was made in 2016. As chairman of the parish council during 2020, I also helped set-up the revision process that culminated in the draft document known as NP2. I am also a founding trustee and current chairperson of the Lavenham Community Land Trust.

When being tutored to produce the 2016 Plan, it was instilled in the team that as a first stage it was paramount to establish a factual analytical base for any Neighbourhood Plan. In addition, we were advised to engage with our community in order to drill down to establish underlying values, views, concerns and perspectives. Moreover, any process must be transparent.

The draft NP2 fails these basic tests.

A single questionnaire was put on line (with the option of asking for a paper version) this had a low return rate of some 12 per cent of the population with in essence only one public meeting, held over two sessions, but with the same agenda. No further efforts were made to engage with residents. This contrasts with the experience of the original NP questionnaire with a response rate of 68 per cent supported with a raft of meetings and collaborative workshops with residents.

In addition, the superficial analytical base for the Regulation 14 document was drawn from out-of-date data, that is the 2011 national census. Thus, the draft NP2 that went out for consultation under Reg 14, included 2011 data and without any reference to other valid sources such as a current village Housing Needs Survey. At the time of the commencement of the Reg 14 consultation period the timetable for the release of the 2021 Census was known and imminent, as was the release of the 2022 Housing Needs Survey (HNS).

Both the parish council and the NP2 group decided not to pursue an up-to-date HNS. This was instead sponsored by Lavenham Community Land Trust (LCLT) and carried out independently by Community Action Suffolk. The production timetable was advised to both the parish council and the NP2 group chair persons and subsequently released to them on 2nd November 2022 – the date of the subsequent release to their members is unknown. Its findings were subsequently ignored. The Reg 16 draft includes references to the 2021 national census, but the underlying findings of the earlier draft remain.

Papers that now form part of the supporting package to the Reg 16 draft were only recently released, some simultaneously with the Reg 16 draft, via the parish council website. However, with a large older demographic, this population requires a more sympathetic attitude to communication and engagement. Web based information is inadequate for this cadre of people. By contrast during 2020 the parish council communicated Covid-19 information to our residents by hand delivering 6 newsletters.

The prime aim of the current NP and the NP2 revision is the sustainability of the village of Lavenham. To achieve this requires a degree of planning to retain younger people in the village and safe havens for older residents. The 2016 NP process identified the need for homes for local people with the young and old at its heart. The outcome of this was the delivery of 18 homes at Peek Close, a former SCC Highways depot, for people with a local connection. The conduit for this was the LCLT, in partnership with others and notably Hastoe Housing. The NP2 limitation of 12 dwellings placed on any development in the village would obviously preclude a similar development and moreover, this limit of 12 is not based on any objective analysis. As is known the NPPF states that strategic policies should, as a minimum, provide for objectively assessed needs for housing. The 2022 HNS identifies a need for 99 dwellings – see http://lavenhamclt.onesuffolk.net/home/housing-needs/

In addition, the 12 limitation number is too close to the number 10 and there is thus a temptation for developers to scale down any development to 10 units and thus avoid any social housing obligation with a concomitant enhancement to their profits.

The NP2 revision document provides a paper in support of the 12 limit at https://www.babergh.gov.uk/assets/Neighbourhood-Planning/Lavenham-NP2-Res-Schemes-Size-Note.pdf

This justification paper has a number of major faults.

The second paragraph states 'many residents have expressed the view that ...'

However, how many. The paper does mention five out of six respondents (or 84 %), but with a return rate of only 12 % based on 2021 data that equates to roughly 10 % of the local population and then split between agreed or strongly agreed with the question posed. Percentages are referred to elsewhere in this document and elsewhere in the NP2, and these could be misleading without any reference to absolute numbers. Thus the 33% of the those attending the 17th January event (held during the Reg 14 consultation) is in the range of 15 to 20 people! And not I would argue a representative sample. Likewise, the quoted comments are all negative. Of the four completed developments mentioned three are greater than 12 in number (Weavers Close, Mortlocks, and Deacons Close and were built more than 15 years ago) and only White Gates has any affordable element with one small unit (of either 1 or 2 beds). The Southwold scheme is in fact an Exception Site. The 6 units that are currently subject to a planning decision are all 4/5 bed houses, without any affordable element. None of this addresses the needs of local people.

A further example is the housing price data supplied by Consultant Hannah Lazarus which draws similar conclusions as to that included in the current Neighbourhood Plan, that Lavenham house prices are above Babergh District, County and National averages. For instance, an entry level property would require an annual household income of £51,000. The National Living Wage is some £20,400 and the lower quartile full-time salary paid in Babergh district in 2022 was £23,800. Lavenham's economy is based around hospitality and similar low paid jobs. It follows, as Ms Lazarus remarks that 'it seems reasonable to conclude that many young people and low-income households with a connection to Lavenham and looking to get onto the housing ladder would need significant support to set-up home in their community.'. It follows that rental levels are also high.

Basically, the little evidence that is put forward is counterintuitive to the findings of the NP2. The selective nature of the reporting of opinions and the relatively small samples provided for NP2

should be objectively addressed. The NP2 should not progress without a proper factual appraisal and greater engagement with the people of Lavenham. As NP2 stands it does not meet the second condition set out in the *Vision* to the Basic Conditions Statement

A flourishing community, sustainable and resilient. Here it is stated LNP2 'aims to ensure the needs of residents, workers and visitors will continue to be met, and quality of life for all age groups will be enhanced'. And in the table that follows the four visions, no mention is made of 'people'.

Carroll Reeve 10th August 2023

(22) Resident - Mrs D Twitchett BEM & Mr Twitchett

By e-mail

Rec'd: 15 August 2023

Subject: Lavenham Neighbourhood Plan 2

Comment on Lavenham Neighbourhood Plan 2 Revision

Both myself and husband have lived in Lavenham all our lives, we have raised our children with our family around us for the past 72 years.

I myself have worked over the years with many groups in Lavenham, I served for 20 years on the Parish Council, the Lavenham Community Land Trust since it's formation and also helping to create the Good Neighbour Scheme and Dementia Alliance.

The draft Neighbourhood Plan 2 had a very low return rate of 12% of our population, with only two short public sessions, this was not a reliable way to be sure all residents could attend, we needed more consultation events.

With Neighbourhood Plan 1 we had a lot of meetings to discuss local matters and a village support of 68%.

The Neighbourhood Plan 2 team used only information from the 2011 census even though the 2021 census was to be imminently available, also without any reference to the Community Land Trusts current Local Needs Housing Survey. This is unsatisfactory.

The aims we hope of a Neighbourhood Plan is the sustainability of our village of Lavenham, keeping our younger people here and keeping our older residents safe and comfortable in their advancing years.

In the Neighbourhood Plan1 the needs of young and old as far as housing was identified, was a need for affordable homes for local people, new builds of 24 properties with 33% affordable gave us 8. The Community Land Trust in partnership with Hastoe Housing and others were able to complete 18 affordable homes at Peek Close, all those going to people with a local connection.

The Neighbourhood Plan 2 now wants to limit a site build to 12 instead of 24 this would lower the amount of affordable homes and if any builders were decide to only build 10 for viability, then there would be no affordable at all, we are on a downward and backward slope.

The local 2022 Housing Needs Survey identified a need for 99 dwellings. We feel the Neighbourhood Plan 2 revision does not cover these needs based on the 12% population reply and feel many of the results are misleading.

We are like many other villages throughout the country where house prices are forcing youngsters to move from where they grew up, this is where local needs and affordability can play a big part. We feel there is a greater need here in Lavenham for more affordable homes and are disappointed to see that the Neighbourhood Plan 2 is not looking to create this.

They seem to have only a small amount of local opinion provided for the Plan and it should not go forward without more local engagement and a higher level of involvement of those who live in Lavenham.

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(23) LATE REP from HISTORIC ENGLAND



By e-mail to:

communityplanning@baberghmidsuffolk.gov.uk

Our ref:

PL00791856

Your ref:

18/08/2023

Direct Dial: Mobile:



Dear Mr Bryant,

Ref: Lavenham Regulation 16 Neighbourhood Plan Consultation

Thank you for inviting Historic England to comment on the above consultation. We welcome the production of this neighbourhood plan in principle but, owing to staff vacancies, we do not currently have capacity to provide detailed comments.

We would refer you to any detailed comments we may have made at earlier stages of the plan's production including Regulation 14 and where it was required, SEA screening/scoping and draft report stages.

Our detailed advice on successfully incorporating historic environment considerations into neighbourhood plan, alongside some useful case studies, can be found here: https://historicengland.org.uk/advice/planning/plan-making/improve-your-neighbourhood/.

To avoid any doubt, this letter does not reflect our obligation to provide further advice on or, potentially, object to specific proposals which may subsequently arise as a result of the proposed plan, where we consider these would have an adverse effect on the historic environment.

Please do contact me, either via email or the number above, if you have any specific queries arising following this stage, and we will endeavour to assist at that time.

Yours sincerely,

Will Fletcher

Development Advice Team Leader

Email: will.fletcher@historicengland.org.uk





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REG 16 CONSULTATION REPRESENTATIONS

LAVENHAM PARISH COUNCIL RESPONSE:
This is something Lavenham Parish Council (LPC) could produce in collaboration with Babergh District Council (BDC).
This was an understandable criticism, but the LNP2 documents reflect an eventual target audience of planners, developers, architects, etc. But the initial readership includes residents, local businesses, landowners, etc., some of whom find LNP2 indigestible.
In response to this concern (and if the Plan is approved to go to a local Referendum) a brief 'plain English executive summary' should be produced ahead of the Referendum notice period, to promote a better understanding of LNP2. And LPC will commission such a document.
We accept that our level of community engagement was less than that undertaken when LNP1 was being prepared in its early stages. But our Reg 15 Consultation Statement shows the extensive level of engagement we achieved, notwithstanding the constraints imposed by the Covid19 pandemic. And, in the more advanced plan preparation stage, the level of engagement achieved as part of LNP2 cannot be said to have been less than that achieved at the same stage on LNP1.
The Consultation Statements supporting both neighbourhood plans demonstrate the above (see https://www.babergh.gov.uk/planning/neighbourhood-planning/neighbourhood-planning-in-babergh/lavenham-neighbourhood-plan/).
For example, the Consultation Statement supporting LNP2 tell us (see Section 8, paragraph 14) that forty-two residents and twelve statutory consultees prepared written responses to the Regulation 14 LNP2, whereas the Consultation Statement supporting LNP1 tells us (see paragraph 6.5) that twenty-three residents and seven statutory consultees prepared written responses to the Regulation 14 LNP1.

G4. LNP2 policies based on insufficient evidence: Lavenham Community Land Trust (11) Resident (16) Resident (18) Resident (19) Resident (20) Resident (21)	This concern is contradicted by the fact that LNP2 policies were formulated based on information obtained from various sources, including: Historic England, Natural England, Office of National Statistics, Citizens Advice, Suffolk County Council (several sources), Suffolk Biodiversity Information Service,
• Resident (22)	Babergh District Council (several sources).
G5. Failure to include 2022 Local Housing Survey (LHS) evidence: Lavenham Community Land Trust (11) Resident (21) Resident (22)	Lavenham Community Land Trust (LCLT) made available to us the 2022 LHS report in early November 2022, four weeks before the date on which the Reg 14 draft LNP2 consultation documents were published, which was too late for the report's findings to be incorporated in those documents. But the relevant LHS findings were incorporated into the LNP2 Reg 15 submission version. (Reg 15 Consultation Statement Appx 10, Schedule of Changes to Reg 14 LNP2, number 36, LNP2 reference: Paragraph 7.5.5)
 G6. 2021 Census evidence not included: Lavenham Community Land Trust (11) Resident (19) Resident (21) Resident (22) 	The Reg 4 draft LNP2 consultation documents included parish-level 2011 Census information, which was the most up to date in autumn 2022. Parish-level 2021 Census information became available in early 2023 and was incorporated into the LNP2 Reg 15 submission version. (Reg 15 Consultation Statement Appx 10, Schedule of Changes to Reg 14 LNP2, number 6, LNP2 references: Paragraphs 4.3, 4.4, 4.5, 4.6)
G7. Unreliable evidence from 2021 LNP2 Questionnaire: Lavenham Community Land Trust (11) Resident (15) Resident (16) Resident (19) Resident (20) Resident (21)	The 2021 LNP2 Questionnaire return rate was not as high as we would have hoped, although this may well have been affected by the Covid19 pandemic. But the Questionnaire is still a reliable information source. We note that some neighbourhood plans have been developed from on-line surveys conducted on commercial platforms. For guidance, Smart Survey says: 'typical survey response rates can lie anywhere between 5% and 30%', and our rate fell well within that range. Perceptions of unreliability could simply reflect disagreement by some respondents with the majority views of those who returned questionnaires. A residents' survey was also undertaken in 2013, 68% of respondents to which, considered that more housing
• Resident (22)	was needed in Lavenham, although 82% of respondents would not support more than 100 new dwellings. And LNP1's strong preference for a maximum of 24 dwellings in a housing development was accepted by its Examiner, and by the community at the parish-wide referendum. Between 2016 and 2021, 120 new dwellings were built in Lavenham (Source: LNP2 Pre-submission version, Appendix 2). So, it is perhaps unsurprising that attitudes towards further housing development were different in 2021 to those expressed in 2013. This is 20% more than most respondents in 2013 were prepared to support.

SPECIFIC HOUSING CONCERNS

H1. Failure to address need for affordable housing:

- Lavenham Community Land Trust (11)
- Resident (15)
- Resident (19)
- Resident (21)
- Resident (22)

LCLT carried out a Local Housing Survey (LHS) in summer 2022. 248 Lavenham households participated, including 99 whose housing requirements were not being met. LCLT says in its representation that all 99 households need affordable housing. But recent further analysis of the (confidential) LHS Report identifies some households saying they were unable to move because market homes were unavailable, and not because these homes were unaffordable.

Indeed, the publicly available executive summary to the LHS report, available to view here http://lavenhamclt.onesuffolk.net/home/housing-needs/ refers to 99 households, representing 105 people, needing additional housing but not additional *affordable* housing. Instead it refers to the "majority of respondents" indicating that "they were prevented from moving due to a financial reason".

Our analysis indicates that 52 of these households needed affordable homes, while the other 47 wanted market housing. It also indicates that the combined waiting list (Gateway to Home Choice and other lists) at the time the survey was undertaken was between 27 and 38 people.

We now request that the second paragraph of 7.5.5 is redrafted in full, to read as follows: The Lavenham Community Land Trust carried out a Local Housing Survey in June 2022. Survey forms went to each of the 950 households in Lavenham. 248 forms were returned from households comprising a total of 500 residents. The survey identified 99 households seeking alternative accommodation, of which 52 needed affordable homes and 47 wanted market homes.

The Local Planning Authority (LPA) has told us that its indicative minimum additional housing requirement for the period 2018 to 2037 is 118 dwellings. To date, 113 dwellings are either already built or in the development pipeline (Source: LNP2 Submission version, Appendix 2).

So, LNP2 is not being asked by the LPA to deliver a significant additional number of new dwellings. In this very different context to LNP1 in 2016, LNP2 puts forward the strong community preference for a maximum of 12 dwellings in any housing development.

Two pieces of work were commissioned (referred to in LNP2 Submission Version, Chapter Seven, alongside the LHS) that complement and reinforce the LHS's findings:

- An informal survey of local estate agents confirmed the unmet demand for market housing.
- An economic analyst examined house prices, and the relationship between earnings and market housing costs, in Lavenham her report showed the extent to which market housing was out of reach to those on local incomes.

The LNP2 Submission Version recognises the unmet demand for housing, and the specific need for affordable homes:

- LNP2 includes specific policies for Affordable Homes (LAV 15), First Homes (LAV 16), Rural Exception Sites (LAV 17), and Specific Housing for Older People (LAV18) the supporting text to these policies recognising LCLT's role in the provision of affordable homes.
- LNP2 also includes general policies on Spatial Strategy (LAV 13) and Housing Mix (LAV 14) these
 policies take account of the LPA's indicative minimum additional housing requirement and the views of
 residents.
- Policy LAV 13 has a specific role in facilitating the delivery of affordable housing schemes focused on meeting village needs in coming forward. The up-to-date Settlement Boundary that supports this policy establishes where the principle of development applies (within the settlement boundary) and where it does not.
- As well as providing clarity for applicants, the LAV 13 settlement boundary also increases the likelihood
 of affordable housing schemes coming forward (where they comply with Policy LAV 17) outside the
 boundary. Without an up-to-date settlement boundary in place, the status of land can fall into question,
 leading to edge of village locations becoming at risk from market-led mixed development, which fails to
 deliver affordable housing that meets Lavenham's needs.

The 2021 Census shows that Social Rented (21%) is the second largest type of housing by tenure (up from 20% in the 2011 Census). This percentage is substantially higher than the figure for England, and even more substantially higher than that for Babergh District as a whole. LCLT has made a positive contribution to achieving this significant figure.

But, in a 21/03 email to the Chair of LPC's LNP Revision Group, the LCLT Board's Chair (Resident 21) confirmed that it wanted to continue with LNP1's strong preference for a maximum of 24 dwellings in a housing development. (Resident 15 and Resident 22 are LCLT Board Directors.) The 21/03 LCLT email asserted that, if this number were to be reduced, then the delivery of affordable housing would fall to nothing – or, at best, the odd isolated unit.

This assertion (in the 21/03 LCLT email) was not supported with evidence, and it ignores the Hastoe Homes extensive portfolio of up to 12-unit schemes. Hastoe has developed in the recent past or is currently developing 16 schemes ranging from two to 12 dwellings, of which five are in Babergh District. It is also currently proposing such schemes, locally and elsewhere in England. (Hastoe worked with LCLT to develop the recent Peek Close affordable homes scheme in Lavenham.)

LPC feels the unmet demand for housing, and the specific need for affordable homes, has been properly and adequately recognised in the LNP2 Submission Version. (As a footnote, it is incorrect to say that developments of 10 DWELLINGS OR LESS do not require an affordable housing component. It is developments of LESS THAN

	10 DWELLINGS that do not require this component.)
H2. Build affordable homes on Sudbury Rd or Melford Rd: Resident (13)	A site allocation exercise has not been undertaken as part of formulating LNP2. This is because we are not being asked by the LPA to deliver a significant additional number of new dwellings (Policy LAV 13). But Policy LAV 17 supports the delivery of affordable homes on rural exception sites, to meet Lavenham's needs. Developments inside the proposed settlement boundary could also be party or wholly of affordable homes.
SPECIFIC POLICY CONCERNS	
LAV 13 – P1. Amend text of Clause 2a (exception sites location): • BDC (2)	We agree both that the effectiveness of Clause 2a could be modestly increased by allowing sites that are a very short distance away from the settlement boundary, and that LNP2 must be in general conformity with JLP Part 1 (see comments below about Map 7). But BDC's proposed amendment is too loose (no mention of very short distance). So, our suggested amendment is – Rural exception sites on the edge of the settlement boundary that are adjacent to the settlement boundary and well-connected to key services, and that accord with Policy LAV 17 of this Plan.
P2. Amend text of Clause 4 (strong preference for 12 units): BDC (2) Lavenham Community Land Trust (11) Brooks Leney (12) Resident (19) Resident (20) Resident (21) Resident (22)	The Local Planning Authority (LPA) has told us that its indicative minimum additional housing requirement for the period 2018 to 2037 is 118 dwellings. To date, 113 dwellings are either already built or in the development pipeline (Source: LNP2 Submission version, Appendix 2). So, LNP2 is not being asked by the LPA to deliver a significant additional number of new dwellings. And LPC feels the unmet demand for housing, and the specific need for affordable homes, have been properly and adequately recognised in the LNP2 Submission Version – which includes thea strong community preference (this wording is carried forward from LNP1, and is NOT a cap) for developments of up to 12 dwellings. Please also see LNP2 paragraphs 7.1.2 & 7.1.3, and LNP2 supporting document 'Maximum Size of Residential Schemes'.
P3. Revise Map 7 (map ignores emerging JLP proposals which include additional residential allocations): • Brooks Leney (12)	 Map 7 does not ignore the proposals in the emerging Babergh & Mid Suffolk Joint Local Plan (JLP), which was submitted for examination in spring 2021. But, by the end of 2021, the examination had been paused. And, in response to issues raised by the Planning Inspectorate, the two Councils had decided to split their draft JLP into two parts — JLP Part 1 has since been progressed and the Inspector's Report on its examination was published very recently on 20 September 2023. JLP Part 1 does not include either updated settlement boundaries or site allocations. But it is supported by evidence that each of the District's housing requirements is met through its housing supply. Map 7 in LNP2 provides a more up to date Settlement Boundary than that referred to in JLP Part 1; on this point it is intended that LNP2 will supersede this aspect of JLP Part 1, subject to LNP2 succeeding at both examination and

P4. Remove Clause 2e: Resident (13) P5. No development on the west side of Park Road: Resident (13) Resident (14) Resident (17)	referendum. JLP Part 2 is expected to include, inter alia, a settlement hierarchy, a spatial distribution for any housing allocations insofar as necessary to provide flexibility to ensure plan period housing requirements can be met, housing requirements figures for Neighbourhood Plan areas, settlement boundaries and open space designations. We cannot override Paragraph 80 of the National Planning Policy Framework (NPPF) This concern has no basis. LNP2 is categorically NOT proposing developments on the west side of Park Road, and perceptions that such developments are being promoted are based on misinformation.
LAV 14 – P6. Amend text of Clause 1: BDC (2)	We are happy to amend LAV 14 Clause 1 to read as follows: Residential schemes must contribute to meeting the existing and future needs of the village. A mix in the size and type of housing will be required taking into account: the existing population profile (see Chapter Four); the needs of young people looking for 2 and 3 bedroom properties, and the needs of an ageing population looking to downsize into homes suitable for lifetime occupation, and the latest evidence on housing needs.
P7. Support larger scale developments, to allow both local people to downsize and young people to acquire housing: Resident (12)	➤ LPC will not advocate for larger scale developments, when both they are not required to meet indicative minimum housing requirements, and they fly in the face of a strong community preference for developments to be of up to 12 dwellings.
LAV 16 – P8. Amend wording of Clause 1 (rented/shared owners): BDC (2)	We agree that changes to wording of the policy, proposed by BDC, should be made
LAV 17 – P9. Amend text of Clause 1 (strong preference for up to 12 units):	 BDC asked us to reflect on how the 12-dwelling 'cap' relates to the assessed need for affordable homes. Please see our response above to Concern H1 above (failure to address need for affordable housing). LNP2's proposed strong community preference is not a 'cap'. (It is a reassessment in changed circumstances

- BDC (2)
- Lavenham Community Land Trust (11)
- Brooks Leney (12)
- Resident (15)
- Resident (19)
- Resident (20)
- Resident (21)
- Resident (22)

P10. Remove 'strong' from Clause 2:

• BDC (2)

of LNP1 Policy H1, last paragraph.) So, it may be helpful if Clause 1 is reworded to clarify this point, as follows:

Proposals for small scale (up top 12 units) affordable housing schemes on rural exception sites on the edge of the village, where housing would not normally be permitted by other policies, will be supported provided that:

- a. The proposal by virtue of its size, scale and type will not exceed the identified local need;
- b. The types of dwellings to be provided are consistent with the needs identified in local housing surveys undertaken for Lavenham parish;
- c. They are not significantly damaging to the Defined Views into and out of Lavenham and are not detrimental to the wider Parish landscape;
- d. The proposal is appropriate to the size/scale and character of the village consistent with LAV 13, the community strongly prefers schemes of no more than 12 dwellings;
- e. The proposal is also acceptable in terms of detailed considerations such as site location and circumstances, design, layout, materials, landscaping, biodiversity, impacts on the countryside, amenity and access, flood risk, etc;
- f. The affordable housing is provided in perpetuity.

We agree that the word 'strong' in Clause 2 of LAV 17 should be deleted.

LAV 18 -

P11. Amend text of Clause 2 (strong preference for 12 units):

• BDC (2)

P12. Clarify text of Clause 2 (over 60 age restriction) and whether housing is also restricted to those with connection to Lavenham/neighbouring parishes:

• BDC (2)

Please see our response above to Concern P2 above (LAV 13, Clause 4)

➤ We accept BDC's advice that our policy intentions were not clearly expressed. Our intentions were for this policy to apply to older people who are residents of Lavenham Core Village and its hinterland parishes. We suggest the following redraft to Clause 1:

Policy LAV 18: Supported Housing for Older People

Proposals for housing, with care (extra care housing, assisted living, sheltered living) which meet the needs of Lavenham residents or those of neighbouring parishes specifically suitable for older people who are residents of Lavenham Core Village or its hinterland parishes, will be supported where they are:

- a. sensitively and environmentally designed, and in accordance with other policies in the Plan
- b. designed to accommodate visitor, staff, and resident parking off-street
- c. located within the Settlement Boundary (see Map 7)

	The above change also clarifies the text of Clause 2, to which we are not proposing changes. (But other references in LNP2 to the title of LAV 18 would need to be changed.)
LAV 19 – P13. Remove LGS 19 (Railway Walk, Public Right of Way): • Suffolk CC (1)	The Railway Walk should be a Lavenham Local Green Space, and be given as much 'green space' protection as possible, particularly from inappropriate intrusion by motor vehicles/cycles
LAV 27 – P14. Amalgamate village schools in modern buildings: • Resident (13)	LAV 27 indicates support for Lavenham Primary School, subject to other policy constraints, and amalgamations based in Lavenham would be supported in principle, but removal of primary school education from Lavenham would be resisted.
LAV 28 & 29 – P15. Make marketing periods 12 months: BDC (2)	LAV 29 is directly derived from LNP1 Policy C9, which includes a 12-month marketing period that we wish to retain and extend to LAV 28 – justified by our special circumstances of having many historic buildings in Lavenham, the market for which tends to be ponderous.
LAV 31 – P16. Lav Press site singled out (no other single locations) • The Lavenham Press Ltd (10)	➤ Land at 47 to 48 Water Street (the Lavenham Press premises) is a very important site within the village, and so merits special attention. But it is not the only such location – two others with specific policies are the school site (LAV 27) and Market Place (LAV 22). The Lavenham Press site has not been singled out.
P17. Policy not compliant with NPPF guidelines: The Lavenham Press Ltd (10)	➤ The NPPF guidelines with which this policy is alleged not to be compliant are not specified — so we are unable to comment.
P18. Policy was a late addition to earlier LNP2 drafts, which had been available for public scrutiny: The Lavenham Press Ltd (10)	➤ This statement is incorrect. LAV 31 was not drafted until October 2022, because we waited until then for the outcome (rejection) of a planning application to redevelop the site as a McCarthy Stone residential facility. The first public draft LNP2 (the Reg 14 consultation version) was published in late November 2022, and included this policy.
	Lavenham Press was one of the businesses that received on 3 September 2021 emailed invitations (to 'Terence', and to 'Bill', at the Lavenham Group's email address) to participate in our (online) 2021 questionnaire exercise. Follow-up emails were sent on 17 September. We received no responses.

P19. Unfair, disproportionate, no evidence of public support: • The Lavenham Press Ltd (10)	But the owner did engage with our Reg 14 consultation, including attendance at our LNP2 community engagement event in January 2023. Discussions were subsequently held, which led to a partial redraft of LAV 31 being included in the Reg 15 LNP2 submission version. Two planning applications have been made in recent years for this site's change of use from employment to residential. LPC spent time and resources (together with around 50 Lavenham residents for the second application) opposing these applications (which were both rejected). LPC would prefer not to have to
P20. Policy should be removed completely from LNP2: • The Lavenham Press Ltd (10)	 deploy scarce resources to do so again. We also note that no organisation or resident, other than the site's owner, is opposing this policy or seeking its amendment. This policy sets out the types of redevelopments LPC would support and should be retained.
LAV 33 – P.21 Include a Listed Buildings map: BDC (2)	We agree, and the Map offered to us by BDC would be suitable. Alternatively, it might be possible to identify listed buildings in Map 7, which shows the settlement boundary.
LAV 35 & 37 – P22. Extend ALLS to include west side of Park Road Village Gateway: Resident (13) Resident (14)	The ALLS has been proposed because the 2006 Babergh Local Plan contained a Special Landscape Area (SLA) covering the Lavenham Brook (River Brett) valley from close to the northeast corner of Lavenham Parish down the east side of the village to near the southern-most Parish Boundary. The SLA did not include any part of Lavenham Parish west of Bury Road, High Street, Church Street or Sudbury Road.
P23. Extend ALLS also to include Bridge Street Road Gateway, and west side of Bears Lane Gateway: Resident (13)	The emerging Babergh and Mid Suffolk District Councils' Joint Local Plan did not include the SLA or a similar designation, and so our consultant Chartered Landscape Architect considered the best way to update the SLA designation that is referred to in Policy ENV1 of LNP1. Our consultant architect has used her professional expertise to propose an ALLS covering Lavenham Rural Character Areas LR1, LR7, LR6 and LR4. The reasons for her choice of character areas are set out in the Lavenham Landscape Character & Sensitivity Assessment 2023 (LCSA – a supporting document to the Reg 15 draft LNP2). The proposed ALLS includes landscapes to the east, north and west of the village, although its emphasis is towards the east and north.
	The Character Area boundaries were created for LNP1 and were subject to further scrutiny before they were retained for LNP2. Changing the ALLS boundaries would require some of the character areas to be redefined. Our consultant architect cannot find good landscape reasons for doing so, to accommodate the changes

	proposed by respondents.
	The small meadows on the west side of Park Road (south of the Railway Walk) are included in the ALLS. But other land to the west side is part of very large fields, where features and historic patterns have been lost. The Bridge Street Gateway abounds these fields to the southwest. This other land should not be included in the ALLS.
	Bears Lane marks a quite sudden change in topography, landscape scale and pattern. To the west, the plateau flattens out and field sizes increase. Historic features are lacking, and the modern village edge dominates. Whereas to the east, the sensitive valley sides have a quite different feel and different sensitivities. The ALLS should extend to the west as proposed by respondents.
	LPC adopted our consultant architect's LCSA, when it approved the Reg 15 draft LNP2 for submission to the Local Planning Authority (Babergh District Council). This means LPC agreed with her reasons for the ALLS boundaries. It shares her view that these boundaries should not be changed.
SPECIFIC TRANSPORT CONCERN	
T1. Lavenham should plan for the near future when autonomous vehicles will be the norm: • Resident (13)	The matter of autonomous vehicles was not considered in the Reg 15 draft LNP2 Submission Version (or in any earlier draft of LNP2). We have responded to Resident 13's other concerns, which relate to topics in the Reg 15 draft LNP2 Submission Version. But we have no response to make on the topic of autonomous vehicles.

MATRIX OF REG 16 CONSULTATION REPRESENTATIONS

CONCERNS: Organisation or Resident >	1	2	10	11	12	13	14	15	16	17	18	19	20	21	22
GENERAL CONCERNS ABOUT LNP2															
G1. Include a Policies Map	Х														
G2. LNP2 too complex and inaccessible									Х		Х				
G3. LNP2 policies based on insufficient community				Х		Х		Х	Х		Х				
engagement															
G4. LNP2 policies based on insufficient supporting evidence				Х					Х		Х	Х	Х	Х	Х
G5. Failure to include 2022 Local Housing Survey evidence				Х										Х	Х
G6. 2021 Census evidence not included				Х								Х		Х	Х
G7. Unreliable evidence from 2021 LNP2 Questionnaire				Х				Х	Х			Х	Х	Х	Х
SPECIFIC HOUSING CONCERNS															
H1. Failure to address the need for affordable housing				Х				Х				Х		Х	Х
H2. Build affordable homes on Sudbury Rd or Melford Rd						Х									
SPECIFIC POLICY CONCERNS															
LAV 13 -															
P1. Amend text of Clause 2a (exception sites location)		Х													
P2. Amend text of Clause 4 (strong preference for 12 units)		Х		Х	Х							Х	Х	Х	Х
P3. Revise Map 7 (map ignores emerging JLP proposals which					Х										
include additional residential allocations)															
P4. Remove Clause 2e (exceptions, NPPF 2021 para 80)						Х									
P5. No development on west side of Park Road						Х	X			Х					
LAV 14 -															
P6. Amend text of Clause 1		Х													
P7. Support larger scale developments, to allow both local					Х								Х		
people to downsize and young people to acquire housing															
LAV 16 -		Х													
P8. Amend wording of Clause 1 (rented/shared owners)															

MATRIX OF REG 16 CONSULTATION REPRESENTATIONS (continued)

LAV 17 –															
P9. Amend text of Clause 1 (strong preference for up to 12		Х		Х	Х			Х				Х	Х	Χ	Χ
units)															
P10. Remove 'strong' from Clause 2		Х													
LAV 18 –															
P11. Amend text of Clause 2 (strong preference for 12 units)		Х													
P12. Clarify text of Clause 2 (over 60 age restriction) and		Х													
whether housing is also restricted to those with connection															
to Lavenham/neighbouring parishes															
LAV 19 –															
P13. Remove LGS 19 (Railway Walk, Public Right of Way)	Х														
LAV 27 –															
P.14 Amalgamate village schools in modern buildings						Х									
LAV 28 & 29 –															
P.15 Make marketing periods 12 months		Х													
LAV 31 -															
P16. Lav Press site singled out (no other single locations)			Х												
P17. Policy not compliant with NPPF guidelines			Х												
P.18 Policy was a late addition to earlier LNP2 drafts (which			Х												
had been available for public scrutiny)															
P.19 Unfair, disproportionate, no evidence of public support			Х												
P.20 Policy should be removed completely from LNP2			Х												
LAV 33 –		Х													
P.21 include a Listed Buildings map															
LAV 35 & 37 –															
P22. Extend ALLS to include west side of Park Road Village						Х	Х								
Gateway															
P.23 Extend ALLS also to include Bridge Street Road Gateway,						Х									
and west side of Bears Lane Gateway															
SPECIFIC TRANSPORT CONCERN															
T1. Lavenham should plan for the near future when						Х									
autonomous vehicles will be the norm															
Organisation or Resident >	1	2	10	11	12	13	14	15	16	17	18	19	20	21	22